

114TH CONGRESS }
2d Session } HOUSE OF REPRESENTATIVES { REPORT
114-606

DEPARTMENTS OF TRANSPORTATION, AND HOUSING AND
URBAN DEVELOPMENT, AND RELATED AGENCIES AP-
PROPRIATIONS BILL, 2017

JUNE 7, 2016.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Mr. DIAZ-BALART, from the Committee on Appropriations,
submitted the following

R E P O R T

together with

MINORITY VIEWS

[To accompany H.R. 5394]

The Committee on Appropriations submits the following report in
explanation of the accompanying bill making appropriations for the
Departments of Transportation, and Housing and Urban Develop-
ment, and related agencies for the fiscal year ending September 30,
2017.

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PROGRAM, PROJECT, AND ACTIVITY

During fiscal year 2017, for the purposes of the Balanced Budget
and Emergency Deficit Control Act of 1985 (Public Law 99-177), as
amended, with respect to appropriations contained in the accom-
panying bill, the terms “program, project, and activity” (PPA) shall
mean any item for which a dollar amount is contained in appro-
priations acts (including joint resolutions providing continuing ap-

propriations) and accompanying reports of the House and Senate Committees on Appropriations, or accompanying conference reports and joint explanatory statements of the committee of conference. This definition shall apply to all programs for which new budget (obligational) authority is provided, as well as to discretionary grants and discretionary grant allocations made through either bill or report language. In addition, the percentage reductions made pursuant to a sequestration order to funds appropriated for facilities and equipment, Federal Aviation Administration, shall be applied equally to each budget item that is listed under said account in the budget justifications submitted to the House and Senate Committees on Appropriations as modified by subsequent appropriations acts and accompanying committee reports, conference reports, or joint explanatory statements of the committee of conference.

The Committee expects that the operating plans will address each number listed in the reports, and warns that efforts to operate programs at levels contrary to the levels recommended and directed in these reports would not be advised.

OPERATING PLANS AND REPROGRAMMING GUIDELINES

The Committee includes a provision (Sec. 405) establishing the authority by which funding available to the agencies funded by this act may be reprogrammed for other purposes. The provision specifically requires the advance approval of the House and Senate Committees on Appropriations of any proposal to reprogram funds that:

- creates a new program;
- eliminates a program, project, or activity (PPA);
- increases funds or personnel for any PPA for which funds have been denied or restricted by the Congress;
- redirects funds that were directed in such reports for a specific activity to a different purpose;
- augments an existing PPA in excess of \$5,000,000 or 10 percent, whichever is less;
- reduces an existing PPA by \$5,000,000 or 10 percent, whichever is less; or
- creates, reorganizes, or restructures offices different from the congressional budget justifications or the table at the end of the Committee report, whichever is more detailed.

The Committee retains the requirement that each agency submit an operating plan to the House and Senate Committees on Appropriations not later than 60 days after enactment of this Act to establish the baseline for application of reprogramming and transfer authorities provided in this Act. Specifically, each agency must provide a table for each appropriation with columns displaying the budget request; adjustments made by Congress; adjustments for rescissions, if appropriate; and the fiscal year enacted level. The table shall delineate the appropriation both by object class and by PPA. The report also must identify items of special Congressional interest. In certain instances, the Committee may direct the agency to submit a revised operating plan for approval or may direct changes to the operating plan if the plan is not consistent with the directives of the conference report and statement of the managers.

The Committee expects the agencies and bureaus to submit reprogramming requests in a timely manner and to provide a thor-

ough explanation of the proposed reallocations, including a detailed justification of increases and reductions and the specific impact of proposed changes on the budget request for the following fiscal year. Any reprogramming request shall include any out-year budgetary impacts and a separate accounting of program or mission impacts on estimated carryover funds. Reprogramming procedures shall apply to funds provided in this bill, unobligated balances from previous appropriations Acts that are available for obligation or expenditure in fiscal year 2017, and non-appropriated resources such as fee collections that are used to meet program requirements in fiscal year 2017.

The Committee expects each agency to manage its programs and activities within the amounts appropriated by Congress. The Committee reminds agencies that reprogramming requests should be submitted only in the case of an unforeseeable emergency or a situation that could not have been anticipated when formulating the budget request for the current fiscal year. Except in emergency situations, reprogramming requests should be submitted no later than June 30, 2017. Further, the Committee notes that when a Department or agency submits a reprogramming or transfer request to the Committees on Appropriations and does not receive identical responses from the House and Senate, it is the responsibility of the Department to reconcile the House and Senate differences before proceeding and, if reconciliation is not possible, to consider the request to reprogram funds unapproved.

The Committee would also like to clarify that this section applies to working capital funds of both HUD and DOT and that no funds may be obligated from working capital fund accounts to augment programs, projects or activities for which appropriations have been specifically rejected by the Congress, or to increase funds or personnel for any PPA above the amounts appropriated by this Act.

CONGRESSIONAL BUDGET JUSTIFICATIONS

Budget justifications are the primary tool used by the House and Senate Committees on Appropriations to evaluate the resource requirements and fiscal needs of agencies. The Committee is aware that the format and presentation of budget materials is largely left to the agency within presentation objectives set forth by the Office of Management and Budget (OMB). In fact, OMB Circular A-11, part 1 specifically instructs agencies to consult with congressional committees beforehand. The Committee expects that all agencies funded under this Act will heed this directive.

The Committee expects all of the budget justifications to provide the data needed to make appropriate and meaningful funding decisions. The Committee continues the direction that justifications submitted with the fiscal year 2018 budget request by agencies funded under this Act contain the customary level of detailed data and explanatory statements to support the appropriations requests at the level of detail contained in the funding table included at the end of this report. Among other items, agencies shall provide a detailed discussion of proposed new initiatives, proposed changes in the agency's financial plan from prior year enactment, detailed data on all programs, and comprehensive information on any office or agency restructurings. At a minimum, each agency must also provide adequate justification for funding and staffing changes for

each individual office and materials that compare programs, projects, and activities that are proposed for fiscal year 2018 to the fiscal year 2017 enacted levels.

The Committee is aware that the analytical materials required for review by the Committee are unique to each agency in this Act. Therefore, the Committee expects that each agency will coordinate with the House and Senate Committees on Appropriations in advance on its planned presentation for its budget justification materials in support of the fiscal year 2018 budget request.

and directs the Secretary to give concurrent notification for any “quick release” of funds from the Federal Highway Administration’s emergency release program.

Section 186. The Committee continues the provision allowing funds received from rebates, refunds, and similar sources to be credited to appropriations of the DOT.

Section 187. The Committee continues the provision allowing amounts from improper payments to a third party contractor that are lawfully recovered by the DOT to be available to cover expenses incurred in the recovery of such payments, and allows the Secretary to credit an account that is associated with such improper payments.

Section 188. The Committee continues the provision mandating that reprogramming action notifications shall be transmitted solely to the House and Senate Committees on Appropriations, and are to be approved or denied solely by the House and Senate Committees on Appropriations.

Section 189. The Committee continues the provision allowing funds appropriated to modal administrations to be obligated for the Office of the Secretary for costs related to assessments only when such funds provide a direct benefit to that modal administration.

Section 190. The Committee continues the provision authorizing DOT to set uniform standards for transit benefits for agency transit passes and transit benefits.

Section 191. The Committee continues the provision that prohibits the use of funds to implement any geographic, economic, or other hiring preference not otherwise authorized by law, unless certain requirements are met related to availability of local labor, displacement of existing employees, and delays in transportation plans.

Section 192. The Committee includes a provision prohibiting funds from being used for high-speed rail in the State of California.

Section 193. The Committee includes a provision modifying penalty wages regarding foreign and intercoastal voyages and coast-wise voyages.

Section 194. The Committee includes a provision prohibiting funds from being used in contravention of section 24305(c)(4) of title 49 U.S.C. regarding Amtrak food and beverage service.

Section 195. The Committee includes a provision making technical corrections to section 5303 of title 49 regarding a bi-state metropolitan planning organization.

TITLE II—DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

MANAGEMENT AND ADMINISTRATION

Management and administration accounts provide operating support to the Department of Housing and Urban Development (HUD). Funding supports the salaries and expenses of nearly all HUD employees, as well as certain non-personnel expenses critical to carrying out HUD’s mission, including funding for shared service agreements. The Committee supports the Department’s efforts to transform the way it does business and encourages the Department

to continue efforts to streamline operations while making targeted technology and human capital investments.

Shared service agreements.—The Committee supports the Department's efforts to improve its operations through shared service arrangements with the Department of Treasury. The Committee recommendation reflects an expectation that the Department will continue to offset the cost of these agreements with reductions or reallocations of budgetary resources previously dedicated to delivering these services. The Department shall deliver a report to the House and Senate Committees on Appropriations within 60 days of enactment that compares projections of shared service agreement transaction volumes used to calculate payments for fiscal year 2016 with actual volumes for the year, reconciliation payments or credits associated with discrepancies between actual and projected volumes for 2016, and the projected transaction volumes and related payment amounts for fiscal year 2017.

Budget presentation.—The Committee directs HUD to continue to clearly identify and explain within its budget request the movement, reclassification, or transfer of budgetary resources from one account, program, project, or activity to another account, program, project, or activity in order to facilitate year-over-year comparisons. Any programs, projects, or activities that are newly requested or transferred from accounts outside Management and Administration shall also be clearly identified and clearly distinguished from adjustments to baseline spending.

New initiatives.—The Committee reiterates that the Department must limit the reprogramming of funds between the programs, projects, and activities within each account and that no changes may be made to any program, project, or activity without prior approval of the House and Senate Committees on Appropriations. Unless otherwise identified in the bill or report, the most detailed allocation of budgetary resources presented in the budget justifications is approved with any deviation from such approved allocation subject to reprogramming requirements. All carryover funds, including recaptures and deobligations, are also subject to reprogramming requirements.

HUD Office of Inspector General (OIG) audit findings.—In a November 2015 audit report, HUD OIG expressed a disclaimer of opinion on HUD's fiscal years 2015 and 2014 (restated) consolidated financial statements because of the significant effects of certain unresolved audit matters. These unresolved audit matters relate to HUD's improper use of cumulative and first-in, first-out budgetary accounting methods, \$5.4 billion in non-pooled loan assets from Ginnie Mae, \$19.8 billion in Ginnie Mae budgetary resources, and improper accounting of advances made to public housing agencies and indian housing block grant grantees and loans receivable from the emergency homeowners' loan program. These weaknesses were due to an inability to establish a compliant control environment, implement adequate financial accounting systems, retain key financial management staff, and identify appropriate accounting principles and policies. It is astonishing that a financial institution as important as HUD would receive such disclaimers on its financial statements. The Department is directed to prioritize resources provided under this heading toward activities

that will help mitigate the nine material weaknesses, eight significant deficiencies in internal controls, and six instances of non-compliance with applicable laws and regulations uncovered by the OIG audit. In addition, the Department is directed to report to the House and Senate Committees on Appropriation within 30 days of enactment on its plan for such resource prioritization in fiscal year 2017, as well as what progress has been made to date in implementing and addressing the HUD OIG's recommendations made in audit reports 2016-FO-0001, 2016-FO-0002, 2016-FO-0003, and 2016-FO-0004.

EXECUTIVE OFFICES

Appropriation, fiscal year 2016	\$13,800,000
Budget request, fiscal year 2017	14,479,000
Recommended in the bill	14,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+200,000
Budget request, fiscal year 2017	-479,000

The Executive Offices account funds the salaries and expenses of the Immediate Office of the Secretary, the Immediate Office of the Deputy Secretary, the Office of Adjudicatory Services, the Office of Congressional and Intergovernmental Relations, the Office of Public Affairs, the Office of Small and Disadvantaged Business Utilization, and the Center for Faith-Based and Neighborhood Partnerships.

The Immediate Office of the Secretary provides program and policy guidance, and operations management and oversight in administering all programs, functions, and authorities of the Department.

The Immediate Office of the Deputy Secretary provides operations management and helps the Department achieve its strategic goals by providing management support to program offices under the direction of the Office of the Secretary.

The Office of Adjudicatory Services, formerly known as the Office of Hearings and Appeals, conducts hearings and makes determinations regarding formal complaints or adverse actions initiated by HUD based upon alleged violations of federal statutes and implementing regulations.

The Office of the Assistant Secretary for Congressional and Intergovernmental Relations is responsible for coordinating Congressional and intergovernmental relations activities involving program offices to ensure the effective and accurate presentation of the Department's views.

The Office of Public Affairs educates the American people about the Department's mission through media outreach and other communication tools, such as press releases, press conferences, the Internet, media interviews, new media, and community outreach.

The Office of Small and Disadvantaged Business Utilization provides small business program design and outreach to the business community and serves as the central referral point for small business regulatory compliance information.

The Center for Faith-based and Neighborhood Partnerships conducts outreach, recommends changes to HUD policies and programs that present barriers to grassroots organizations, and initiates special projects, such as grant writing training.

COMMITTEE RECOMMENDATION

The committee recommends \$14,000,000, which is \$200,000 above the fiscal year 2016 enacted level and \$479,000 below the budget request.

The bill also provides that no more than \$25,000 provided under the immediate Office of the Secretary shall be available for official reception and representation expenses as the Secretary may determine.

Notice of HUD assistance.—HUD provides many different types of financial assistance to accomplish the missions of housing and development. Grants, loans, mortgages, contracts, and cooperative agreements are provided in support of many different types of stakeholders including individuals, public housing authorities, not-for-profit organizations, states and governors, mayors and cities, and landlords. As a consequence, there is no single HUD point of contact in a given community, or one single grant recipient and it is difficult to comprehensively track all of HUD's investments, projects, and programs across a single community. The Committee directs the Secretary, either through the various program offices or through technical assistance initiatives, to notify local officials where HUD assistance is, or will be, used for new construction, hazard remediation, or substantial rehabilitation of multifamily units, public buildings, or other projects which involve the construction of or rehabilitation of properties other than single family homes.

ADMINISTRATIVE SUPPORT OFFICES

Appropriation, fiscal year 2016	\$559,100,000
Budget request, fiscal year 2017	520,062,000
Recommended in the bill	516,000,000
Bill compared with:	
Appropriation, fiscal year 2016	– 43,100,000
Budget request, fiscal year 2017	– 4,062,000

The Administrative Support Offices account funds the salaries and expenses of the Office of Administration, the Office of the Chief Human Capital Officer, the Office of General Counsel, the Office of the Chief Financial Officer, the Office of the Chief Procurement Officer, the Office of Departmental Equal Employment Opportunity, the Office of Field Policy and Management, the Office of Strategic Planning and Management, and the Office of the Chief Information Officer.

The Office of Administration provides general operational support services to all offices and divisions throughout HUD. These services include HUD's non-information technology infrastructure in the following areas: nationwide management and operation of buildings, Freedom of Information Act (FOIA) processing, records management, Privacy Act administration, protective and physical security for HUD's Secretary and Deputy Secretary, and disaster and emergency response coordination.

The Office of the Chief Human Capital Officer provides human resource services to all offices and divisions throughout HUD. These services include HUD's non-information technology infrastructure in the following areas: strategic human capital management, enterprise level training and learning, recruitment and staff-

ing, workforce planning, retention, engagement, succession planning and Departmental performance management.

The Office of Field Policy and Management (FPM) serves as the principal advisor providing oversight and communicating Secretarial priorities and policies to field office staff and HUD clients. The Regional and Field Office Directors act as the operational managers in each of the field offices and manage and coordinate cross-program delivery in the field.

The Office of the Chief Procurement Officer's (OCPO) mission is to provide high-quality acquisition support services to all HUD program offices by purchasing necessary operational and mission-related goods and services; provide advice, guidance, and technical assistance to all departmental offices on matters concerning procurement; assist program offices in defining and specifying their procurement needs; develop and maintain all procurement guidance, including regulations, policies, and procedures; and assist in the development of sound acquisition strategies.

The Office of the Chief Financial Officer (OCFO) provides leadership in instituting financial integrity, fiscal responsibility, and accountability. The CFO is responsible for all aspects of financial management, accounting, and budgetary matters; ensuring the Department establishes and meets financial management goals and objectives; ensuring the Department is in compliance with financial management legislation and directives; analyzing budgetary implications of policy and legislative proposals; and providing technical oversight with respect to all budget activities throughout the Department.

The Office of the Chief Information Officer (OCIO) is led by the Chief Information Officer (CIO) who reports to the Office of the Secretary/Deputy Secretary. HUD's CIO advises senior managers on the strategic use of information technology to support core business processes and to achieve mission critical goals. OCIO is responsible for providing modern information technology that is secure, accessible and cost effective while ensuring compliance with applicable regulatory requirements.

The General Counsel, as the chief legal officer and legal voice of the Department, is the legal adviser to the Secretary and other principal staff of the Department. It is the responsibility of the Office of the General Counsel (OGC) to provide legal opinions, advice and services with respect to all programs and activities, and to provide counsel and assistance in the development of the Department's programs and policies.

The mission of the Office of Departmental Equal Employment Opportunity (ODEEO) is to ensure the enforcement of Federal laws relating to the elimination of all forms of discrimination in the Department's employment practices. The mission is carried out through the functions of three divisions: the Affirmative Employment division, the Alternative Dispute Resolution division, and the Equal Employment Opportunity division.

The Office of Strategic Planning and Management drives organizational, programmatic, and operational change across the Department to maximize efficiency and performance. The office facilitates HUD's strategic planning process by identifying the Department's strategic priorities and transformational change initiatives, cre-

ating and managing work plans for targeted transformation projects, and developing key program performance measures and targets for monitoring.

COMMITTEE RECOMMENDATION

The Committee recommends \$516,000,000 for this account, which is \$43,100,000 below the fiscal year 2016 enacted level and \$4,062,000 below the budget request.

Funding specified for each office is as follows:

Office	Amount
Office of Administration	\$202,500,000
Office of the Chief Financial Officer	53,500,000
Office of the General Counsel	95,250,000
Office of the Chief Human Capital Officer	40,250,000
Office of Field Policy and Management	51,250,000
Office of the Chief Procurement Officer	19,000,000
Office of the Departmental Equal Employment Opportunity	3,500,000
Office Strategic Planning and Management	4,500,000
Office of the Chief Information Officer	46,250,000

PROGRAM OFFICE SALARIES AND EXPENSES

PUBLIC AND INDIAN HOUSING

Appropriation, fiscal year 2016	\$205,500,000
Budget request, fiscal year 2017	220,932,000
Recommended in the bill	216,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+10,500,000
Budget request, fiscal year 2017	– 4,932,000

The Office of Public and Indian Housing (PIH) oversees the administration of HUD's Public Housing, Housing Choice Voucher, and Native American Programs. PIH is responsible for administering and managing programs authorized and funded by Congress under the basic provisions of the U. S. Housing Act of 1937.

COMMITTEE RECOMMENDATION

The Committee recommends \$216,000,000 for this account, which is the \$10,500,000 above the level enacted in fiscal year 2016, and \$4,932,000 below the fiscal year 2017 budget request.

COMMUNITY PLANNING AND DEVELOPMENT

Appropriation, fiscal year 2016	\$104,800,000
Budget request, fiscal year 2017	110,259,000
Recommended in the bill	109,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+4,200,000
Budget request, fiscal year 2017	– 1,259,000

The Office of Community Planning and Development (CPD) assists communities in their efforts to provide affordable housing and expanded economic opportunities for low and moderate-income persons. The primary means toward this end is the development of partnerships among all levels of government and the private sector. This Office is responsible for the effective administration of Community Development Block Grants (CDBG), the Home Investment

Partnership (HOME), Homeless Assistance Grants, and other HUD community development programs.

COMMITTEE RECOMMENDATION

The Committee recommends \$109,000,000 for this account, which is \$4,200,000 above the level enacted in fiscal year 2016, and \$1,259,000 below the budget request.

HOUSING

Appropriation, fiscal year 2016	\$375,000,000
Budget request, fiscal year 2017	393,148,000
Recommended in the bill	387,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+12,000,000
Budget request, fiscal year 2017	– 6,148,000

The Office of Housing implements programmatic, regulatory, financial, and operational responsibilities under the leadership of six deputy assistant secretaries and the field staff for activities related to Federal Housing Administration (FHA) multifamily and single family homeownership programs, and assisted rental housing programs.

COMMITTEE RECOMMENDATION

The Committee recommends \$387,000,000 for this account, which is \$12,000,000 above the level enacted in fiscal year 2016, and \$6,148,000 below the budget request. The Committee expects the Department to leverage the reorganization of the office of multifamily to realize budgetary savings and to reallocate resources to other baseline functions.

POLICY DEVELOPMENT AND RESEARCH

Appropriation, fiscal year 2016	\$23,100,000
Budget request, fiscal year 2017	24,500,000
Recommended in the bill	23,000,000
Bill compared with:	
Appropriation, fiscal year 2016	– 100,000
Budget request, fiscal year 2017	– 1,500,000

The Office of Policy Development and Research (PD&R) directs the Department's annual research agenda to support the research and evaluation of housing and other departmental initiatives to improve HUD's effectiveness and operational efficiencies. Research proposals are determined through consultation with senior staff from each HUD program office, the Office of Management and Budget, and Congress.

COMMITTEE RECOMMENDATION

The Committee recommends \$23,000,000 for this account, which is \$100,000 below the level enacted in fiscal year 2016 and \$1,500,000 below the budget request.

FAIR HOUSING AND EQUAL OPPORTUNITY

Appropriation, fiscal year 2016	\$72,000,000
Budget request, fiscal year 2017	74,235,000
Recommended in the bill	72,000,000
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	-2,235,000

The Office of Fair Housing and Equal Opportunity (FHEO) is responsible for developing policies and guidance, and for providing technical support for enforcement of the Fair Housing Act and the civil rights statutes. FHEO serves as the central point for the formulation, clearance and dissemination of policies, intra-departmental clearances, and public information related to fair housing issues. FHEO receives, investigates, conciliates and recommends the issuance of charges of discrimination and determinations of non-compliance for complaints filed under Title VIII and other civil rights authorities. Additionally, FHEO conducts civil rights compliance reviews and compliance reviews under Section 3.

COMMITTEE RECOMMENDATION

The Committee recommends \$72,000,000 for this account, which is the same as the level enacted in fiscal year 2016 and \$2,235,000 below the budget request.

OFFICE OF LEAD HAZARD CONTROL AND HEALTHY HOMES

Appropriation, fiscal year 2016	\$7,000,000
Budget request, fiscal year 2017	7,826,000
Recommended in the bill	8,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+1,000,000
Budget request, fiscal year 2017	+174,000

The Office of Healthy Homes and Lead Hazard Control (OHHLHC) is directly responsible for the administration of the Lead-Based Paint Hazard Reduction program authorized by Title X of the Housing and Community Development Act of 1992. The office also addresses multiple housing-related hazards affecting the health of residents, particularly children. The office develops lead-based paint regulations, guidelines, and policies applicable to HUD programs, and enforces the Lead Disclosure Rule issued under Title X.

COMMITTEE RECOMMENDATION

The Committee recommends \$8,000,000 for this account, which is \$1,000,000 above the fiscal year 2016 enacted level and \$174,000 above the budget request.

WORKING CAPITAL FUND

(INCLUDING TRANSFER OF FUNDS)

The Department of Housing and Urban Development's Working Capital Fund (WCF) was established by the Consolidated Appropriations Act, 2016 to consolidate by transfer resources that support certain centrally performed administrative functions. The pur-

pose of the WCF is to promote economy, efficiency, and accountability among the various HUD offices that rely on these functions.

COMMITTEE RECOMMENDATION

The Committee recommendation provides the Secretary with the authority to transfer amounts provided in this title for salaries and expenses, except those for the Office of Inspector General, to this account for the purpose of funding centralized activities. The Department is required to centralize and fund from this account any shared service agreements executed between HUD and another federal agency. For fiscal year 2017, the Department is permitted to centralize and fund from this account: financial management, procurement, travel, relocation, human resources, printing, records management, space renovation, furniture, and supply services. The Committee expects that, prior to exercising discretion to centrally fund an activity, the Secretary shall have established transparent and reliable unit cost accounting for the offices and agencies of the Department that use the activity, and shall have adequately trained staff within each affected office and agency on resource planning and accounting processes associated with the centralization of funds to this account.

Further, prior to centralizing either furniture or space renovation, the Committee directs the Department to deliver a comprehensive, multi-year real property improvement plan that details all planned space realignments, capital improvements, maintenance requirements, and other costs associated with carrying out HUD's most recent strategic plan, including any elements of the General Service Administration (GSA) study on the Weaver Building that HUD plans to include as part of its Reimbursable Work Agreement with GSA.

Prior to exercising its authority to transfer funds for activities beyond what is required for shared service agreements, the Committee expects HUD to establish a clear execution plan for centralizing the additional activities, and to transmit that plan to the House and Senate Committees on Appropriations 30 days prior to transferring such funds into the WCF.

HUD shall include in its annual operating plan a detailed outline of its plans for transferring budgetary resources to the WCF in fiscal year 2017.

PUBLIC AND INDIAN HOUSING

TENANT-BASED RENTAL ASSISTANCE

Appropriation, fiscal year 2016	\$19,628,525,000
Budget request, fiscal year 2017	20,854,000,000
Recommended in the bill	20,188,675,000
Bill compared with:	
Appropriation, fiscal year 2016	+560,150,000
Budget request, fiscal year 2017	-665,325,000

In fiscal year 2005, the Housing Certificate Fund was separated into two new accounts: Tenant-Based Rental Assistance and Project-Based Rental Assistance. This account administers the tenant-based Section 8 rental assistance program otherwise known as the Housing Choice Voucher program.

COMMITTEE RECOMMENDATION

The Committee recommends \$20,188,675,000 for tenant-based rental assistance, which is \$560,150,000 above the fiscal year 2016 enacted level and \$665,325,000 below the budget request. Consistent with the budget request, the Committee continues the advance of \$4,000,000,000 of the funds appropriated under this heading for Section 8 programs to October 1, 2017.

Voucher renewals.—The Committee provides \$18,311,675,000 for the renewal of tenant-based vouchers. This level is \$630,224,000 above the fiscal year 2016 enacted level and \$135,325,000 below the budget request. The Committee directs the Department to monitor and report to the House and Senate Committees on Appropriations each quarter on the trends in Section 8 subsidies and to report on the required program alterations due to changes in rent or changes in tenant income.

The Committee recommendation does not include bill language proposed in the budget request for new special purpose vouchers. However, the Committee encourages HUD to facilitate the issuance of vouchers for vulnerable populations, including families that face homelessness, as vouchers become available to PHAs upon turnover.

Veterans affairs supportive housing (VASH).—The Committee provides funding to renew approximately 86,000 existing VASH vouchers to continue the effort to eliminate homelessness among our Nation's veterans.

Vouchers for homeless Native American veterans.—The Committee provides \$7,000,000 for renewal of vouchers for Native American veterans who are homeless or at risk of homelessness living on or near a reservation, or other Indian areas. This program was first funded in fiscal year 2015, and because of the unique nature of the program, a separate renewal line is required.

Homeless veterans on U.S.-Mexico border.—The Committee notes that there are many homeless veterans living on the U.S.-Mexico border, many of whom have not historically been counted in the Point-In-Time Homeless Survey. The Committee directs HUD to develop strategies and recommendations for addressing and reducing U.S. veteran homelessness in the U.S. on the border.

Tenant protection.—The Committee provides \$110,000,000 for tenant protection vouchers, which is \$20,000,000 below the fiscal year 2016 enacted level and the same as the budget request.

Administrative fees.—The Committee provides \$1,650,000,000 for allocations to public housing authorities (PHAs) to conduct activities associated with placing and maintaining individuals under Section 8 assistance. This amount is equal to the fiscal year 2016 enacted level and \$427,000,000 below the budget request.

Mainstream voucher renewals.—The Committee provides \$110,000,000 to renew expiring Section 811 tenant-based subsidies. This level is \$2,926,000 above the fiscal year 2016 enacted level and equal to the budget request. The Committee directs HUD to issue guidance to the housing agencies administering these vouchers to continue to serve people with disabilities upon turnover.

PHA notification.—The Committee continues in bill language the direction to the Department to communicate to each PHA, within

60 days of enactment, the amount that will be made available to each PHA for fiscal year 2017. The amount provided in this account is the only source of federal funds that may be used to renew tenant-based vouchers. The amounts appropriated here may not be augmented from any other source.

Public housing assessment system.—The Committee directs HUD to study and report back to the Committee on potential changes to the Public Housing Assessment System for PHAs that operate 550 or fewer public housing units and Housing Choice Vouchers combined by taking into consideration physical inspections and an annual financial assessment based on current assets and liabilities. The Department shall update the House and Senate Committees on Appropriations of their findings within 180 days of enactment of this Act. The Committee remains interested in ways to reduce onerous regulations for small public housing authorities.

Over-income residents.—The Committee encourages HUD to continue to work with PHAs to reduce the number of residents in public housing who are over-income and to address the demand for affordable housing by low-income individuals and families on waiting lists. The Committee emphasizes that, in addressing the issue of over-income residents, the Department should not impede policies that increase self-sufficiency of residents. The Committee directs HUD to provide a report to the Committee identifying measures the Department is taking to address over-income tenants no later than 180 days after enactment.

The Committee has been looking at barriers to permanent housing that youth face when exiting foster care. The Committee encourages HUD and PHAs to reevaluate their policies to ensure that youth exiting foster care transition to housing without experiencing homelessness. When eligible, these youth should receive consideration for tenant based rental assistance and other forms of permanent housing assistance. HUD is directed to notify the House and Senate Committees on Appropriations if the provisions of Section 213 of this Act pose a barrier to providing such assistance.

The Committee is concerned about reports that some public housing authorities are requiring residents to declaw their pet cats, although HUD regulations do not contain such a requirement. The Committee urges HUD to notify all PHAs that declawing is not required in public housing under HUD policy.

RENTAL ASSISTANCE DEMONSTRATION

Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	\$50,000,000
Recommended in the bill	---
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	- 50,000,000

The Rental Assistance Demonstration (RAD) was authorized in fiscal year 2012 to preserve public housing by enabling Public Housing Authorities to use a portion of their operating and capital funds to leverage private sector funding to recapitalize their housing stock and maintain their units of affordable housing primarily through the conversion to long-term Section 8 rental assistance contracts. The budget request includes a request of \$50,000,000 for

an expansion of the program to public housing properties that cannot convert their housing at their existing funding levels, and to include Section 202 Project Rental Assistance Contracts (PRAC) properties.

COMMITTEE RECOMMENDATION

The Committee does not provide a separate line of funding or expanded authorities requested for the program. The Committee believes that the current cap of 185,000 units eligible for conversion will allow a significant number of PHAs to undertake RAD conversions in fiscal year 2017, as conversions have been completed on only a fraction of the 185,000 total unit cap.

HOUSING CERTIFICATE FUND

(RESCISSION)

The Housing Certificate Fund, until fiscal year 2005, provided funding for both the project-based and tenant-based components of the Section 8 program. Project-Based Rental Assistance and Tenant-Based Rental Assistance are now separately funded accounts. The Housing Certificate Fund retains balances from previous years' appropriations.

COMMITTEE RECOMMENDATION

Language is included to allow unobligated balances from specific accounts to renew or amend Project-Based Rental Assistance contracts.

PUBLIC HOUSING CAPITAL FUND

Appropriation, fiscal year 2016	\$1,900,000,000
Budget request, fiscal year 2017	1,865,000,000
Recommended in the bill	1,900,000,000
Bill compared with:	
Appropriation, fiscal year 2016	— — —
Budget request, fiscal year 2017	+35,000,000

The public housing capital fund provides funding for public housing capital programs, including public housing development and modernization. Examples of capital modernization projects include replacing roofs and windows, improving common spaces, upgrading electrical and plumbing systems, and renovating the interior of an apartment.

COMMITTEE RECOMMENDATION

The Committee recommends \$1,900,000,000 for the public housing capital fund, which is the same as the fiscal year 2016 enacted level and \$35,000,000 above the budget request.

Within the amounts provided, the Committee directs that:

—No more than \$10,000,000 is directed to support the ongoing public housing financial and physical assessment activities of the Real Estate Assessment Center;

—Up to \$1,000,000 is for administrative and judicial receiverships;

—Up to \$20,000,000 is made available for emergency capital needs, excluding Presidentially-declared disasters. The Committee

includes language to ensure that funds are used only for repairs needed due to an unforeseen and unanticipated emergency event or natural disaster that occurs during fiscal year 2017, or for certain security measures;

—\$35,000,000 is for the Resident Opportunity and Self-Sufficiency (ROSS) program; and

—\$15,000,000 is provided for the Jobs Plus program to improve employment opportunities and earnings of public housing residents.

Physical needs assessment prohibition.—The Committee has included bill language prohibiting funds for HUD’s Physical Needs Assessment (PNA) requirement for PHAs. Implementation of PNA requirements on PHAs unnecessarily increase administrative burdens on PHAs and appear to have no operational benefit for local housing programs.

PUBLIC HOUSING OPERATING FUND

Appropriation, fiscal year 2016	\$4,500,000,000
Budget request, fiscal year 2017	4,569,000,000
Recommended in the bill	4,500,000,000
Bill compared with:	
Appropriation, fiscal year 2016	— — —
Budget request, fiscal year 2017	– 69,000,000

The public housing operating fund subsidizes the costs associated with operating and maintaining public housing. This subsidy supplements funding received by public housing authorities from tenant rent contributions and other income. In accordance with section 9 of the United States Housing Act of 1937, as amended, funds are allocated by formula to public housing authorities for the following purposes: utility costs; anti-crime and anti-drug activities, including the costs of providing adequate security; routine maintenance cost; administrative costs; and general operating expenses.

COMMITTEE RECOMMENDATION

The Committee recommends \$4,500,000,000 for the federal share of PHA operating expenses. This amount is the same as the fiscal year 2016 enacted level and \$69,000,000 below the budget request.

CHOICE NEIGHBORHOODS INITIATIVE

Appropriation, fiscal year 2016	\$125,000,000
Budget request, fiscal year 2017	200,000,000
Recommended in the bill	100,000,000
Bill compared with:	
Appropriation, fiscal year 2016	– 25,000,000
Budget request, fiscal year 2017	– 100,000,000

COMMITTEE RECOMMENDATION

The Committee recommends \$100,000,000 for the Choice Neighborhoods Initiative Program, which is \$25,000,000 below the 2016 enacted level and \$100,000,000 below the budget request. The Committee encourages the Department to give prior year planning grant recipients priority consideration when awarding implementation grants.

FAMILY SELF SUFFICIENCY

Appropriation, fiscal year 2016	\$75,000,000
Budget request, fiscal year 2017	75,000,000
Recommended in the bill	75,000,000
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	---

The Family Self-Sufficiency program funds coordinators to help HUD-assisted residents achieve economic independence.

COMMITTEE RECOMMENDATION

The Committee provides \$75,000,000 to support the Family Self-Sufficiency program. This is the same as the fiscal year 2016 enacted level and the same as the budget request. The Committee expects the Department to prioritize assistance to individuals and families that results in job stability, increased tenant incomes, and greater rent contributions.

NATIVE AMERICAN HOUSING BLOCK GRANTS

Appropriation, fiscal year 2016	\$650,000,000
Budget request, fiscal year 2017	700,000,000
Recommended in the bill	655,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+5,000,000
Budget request, fiscal year 2017	-45,000,000

The Native American Housing Block Grants program, authorized by the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4111 et seq.), provides funds to American Indian tribes and their Tribally Designated Housing Entities (TDHEs) to address affordable housing needs within their communities.

COMMITTEE RECOMMENDATION

The Committee recommends \$655,000,000 for Native American Housing Block Grants, which is \$5,000,000 above the fiscal year 2016 enacted level and \$45,000,000 below the budget request.

—\$3,500,000 is for organizations representing Native American housing interests to provide training and technical assistance to Indian housing authorities and TDHEs. Of this amount, no less than \$2,000,000 is for a national organization as authorized under NAHASDA.

—\$2,000,000 is for Title VI loan guarantees up to \$17,857,142.

Bill language is included to reduce formula allocation funding from any grantee that has an unexpended balance greater than three times its formula allocation, unless that grantee's formula allocation is less than \$8,000,000.

NATIVE HAWAIIAN HOUSING BLOCK GRANT

Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	\$500,000
Recommended in the bill	---
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	-500,000

The Native Hawaiian Housing Block Grant program provides grants to the State of Hawaii Department of Hawaiian Home Lands for housing and housing-related assistance to develop, maintain and operate affordable housing for eligible low-income native Hawaiian families.

COMMITTEE RECOMMENDATION

The Committee does not recommend funding for this program, which is the same as the fiscal year 2016 enacted level and \$500,000 below the budget request.

INDIAN HOUSING LOAN GUARANTEE FUND PROGRAM ACCOUNT

Credit subsidy:	
Appropriation, fiscal year 2016	\$7,500,000
Budget request, fiscal year 2017	5,500,000
Recommended in the bill	5,500,000
Bill compared with:	
Appropriation, fiscal year 2016	-2,000,000
Budget request, fiscal year 2017	---
Limitation on guaranteed loans:	
Appropriation, fiscal year 2016	1,190,476,190
Budget request, fiscal year 2017	1,341,463,415
Recommended in the bill	1,341,463,415
Bill compared with:	
Appropriation, fiscal year 2016	+150,987,000
Budget request, fiscal year 2017	---

Section 184 of the Housing and Community Development Act of 1992 establishes a loan guarantee program for Native American individuals and housing authorities to build new housing or purchase existing housing on trust land. This program provides access to private financing that otherwise might be unavailable because of the unique legal status of Indian trust land.

COMMITTEE RECOMMENDATION

The Committee recommends \$5,500,000 in new credit subsidy for the Section 184 loan guarantee program, which is \$2,000,000 below the fiscal year 2016 enacted level and the same as the budget request. This will guarantee a loan volume of \$1,341,463,415, which is \$150,987,000 above the fiscal year 2016 enacted level and the same as the budget request.

COMMUNITY PLANNING AND DEVELOPMENT

Appropriation, fiscal year 2016	\$6,650,700,000
Budget request, fiscal year 2017	6,829,000,000
Recommended in the bill	6,882,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+231,300,000
Budget request, fiscal year 2017	+53,000,000

The Office of Community Planning and Development (CPD) is responsible for administering the Community Development Block Grants (CDBG), the Home Investment Partnership (HOME), Housing Opportunities for Persons with AIDS (HOPWA), Homeless Assistance Grants (HAG), and other HUD community development programs. Most of these programs pass Federal funds through to state and local governments and other entities to address housing and development needs.

COMMITTEE RECOMMENDATION

The Committee recommends \$6,882,000,000 for Community Planning and Development programs, which is \$231,300,000 above the fiscal year 2016 enacted level and \$53,000,000 above the budget request.

HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS

Appropriation, fiscal year 2016	\$335,000,000
Budget request, fiscal year 2017	335,000,000
Recommended in the bill	335,000,000
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	---

The Housing Opportunities for Persons with AIDS (HOPWA) program provides states and localities with resources to address the housing needs of low-income persons living with HIV/AIDS. Funding is distributed by formula to qualifying states and metropolitan areas based on the cumulative incidences of AIDS reported to the Centers for Disease Control. Government recipients are required to have a HUD-approved Comprehensive Plan or Comprehensive Housing Affordability Strategy.

COMMITTEE RECOMMENDATION

The Committee recommends a total of \$335,000,000 for the HOPWA program, which is the same as the fiscal year 2016 enacted level and the same as the budget request. The Committee recommendation includes formula grants and funding for the renewal of certain expiring contracts that were previously funded under HOPWA competitive grants.

Formula modernization.—The current HOPWA formula, which is based on cumulative AIDS cases and area incidence, no longer reflects the nature of an epidemic that has been transformed by both advances in HIV health care and surveillance, and by the increasingly disproportionate impact of the virus on communities of poverty and color. The Committee encourages the Department to work with the authorizing committees on any additional statutory authority needed to modernize the HOPWA formula.

COMMUNITY DEVELOPMENT FUND

Appropriation, fiscal year 2016	\$3,060,000,000
Budget request, fiscal year 2017	2,880,000,000
Recommended in the bill	3,060,000,000
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	+180,000,000

The Community Development Fund, authorized by the Housing and Community Development Act of 1974 (42 U.S.C. 5301 et seq.), provides funding, primarily through Community Development Block Grants, to state and local governments and other eligible entities to carry out community and economic development activities.

COMMITTEE RECOMMENDATION

The Committee recommends a total of \$3,060,000,000 for the Community Development Fund account, which is the same as the

fiscal year 2016 enacted level and \$180,000,000 above the budget request.

Of the amounts made available:

—\$3,000,000,000 is for the Community Development Block Grants (CDBG) formula program for entitlement communities and states. This is the same as the fiscal year 2016 enacted level and \$200,000,000 above the budget request; and

—\$60,000,000 is for the Native American Housing and Economic Development Block Grant (also known as “Indian CDBG”), which is the same as the fiscal year 2016 enacted level and \$20,000,000 below the budget request.

Of the amount provided for the CDBG formula program, \$7,000,000 is for insular areas, per 42 U.S.C. 5306(a)(2), which is the same as the fiscal year 2016 enacted level and the budget request. The recommendation continues language requiring the Department to notify grantees of their formula allocation within 60 days of enactment of this Act.

Entitlement community eligibility.—The Committee has not included language establishing a minimum grant amount necessary to become or remain an entitlement community. The Committee is concerned about the impact of this change on smaller communities. Under the proposal, communities that would otherwise have directly received funding would have to compete with other communities for a portion of the funding allocated to their state. The Committee notes that communities that have voluntarily joined an urban county for purposes of CDBG allocations have achieved similar efficiencies.

Veterans service organizations.—The Committee encourages the Department to examine ways to work with existing, eligible veterans service organizations to improve their facilities through the community development block grant program. The Committee recognizes the important role local veterans service organizations play in community development and support.

National disaster resilience competition.—The Disaster Relief Appropriations Act (P.L. 113–2) provided much needed resources to assist the victims of Superstorm Sandy. However, despite concerns from Congressional delegations from affected states, HUD went forward with a \$1 billion national disaster resilience competition (NRDC). The results of this competition have furthered concerns regarding the allocation of funding for NRDC. The Committee directs the Secretary to provide a report to the House and Senate Committees on Appropriations within 60 days of enactment which details the process by which HUD decided to create such a competition and how awards were determined. The report shall include an analysis of need in communities that still have unmet needs as a result of Superstorm Sandy, and an explanation of why NRDC funding was not directed to address those unmet needs.

Low-moderate income data.—The Committee directs HUD to publish the margin of error at the place level for the low-and-moderate income (LMI) American Community Survey data HUD used to determine CDBG eligibility for each place that has a margin of error that is 20% or greater. The Committee expects HUD to make this data public within 90 days of enactment of this Act.

COMMUNITY DEVELOPMENT LOAN GUARANTEES PROGRAM ACCOUNT

	Budget Authority	Limitation on guaranteed loans
Appropriation, fiscal year 2016	---	(\$300,000,000)
Budget request, fiscal year 2017	---	(\$300,000,000)
Recommended in the bill	---	(\$300,000,000)
Bill compared with:		
Appropriation, fiscal year 2016	---	---
Budget request, fiscal year 2017	---	---

The Section 108 Loan Guarantee program is a source of variable and fixed-rate financing for communities undertaking projects eligible under the Community Development and Block Grant (CDBG) program. Such activities may include economic development, housing rehabilitation, public facilities, and large-scale physical development projects. By pledging their current and future CDBG allocations to cover the loan amount as security, communities are able to finance large-scale projects with a federally guaranteed loan. HUD may require additional security for a loan, as determined on a case-by-case basis.

COMMITTEE RECOMMENDATION

The Committee recommendation continues the Section 18 Loan Guarantee program as a borrower-paid subsidy program, and therefore recommends providing no budget authority, which is the same as fiscal year 2016 enacted and the budget request. The Committee also accepts the requested limit on guaranteed loan volume of \$300,000,000 which is the same as the fiscal year 2016 enacted level.

HOME INVESTMENT PARTNERSHIPS PROGRAM

Appropriation, fiscal year 2016	\$950,000,000
Budget request, fiscal year 2017	940,000,000
Recommended in the bill	950,000,000
Bill compared with:	
Appropriation, fiscal year 2016	---
Budget request, fiscal year 2017	+10,000,000

The HOME investment partnerships program provides block grants to participating jurisdictions (states, units of local government, Indian tribes, and insular areas) to undertake activities that expand the supply of affordable housing in the jurisdiction. HOME block grants are distributed based on formula allocations. Upon receipt of these Federal funds, state and local governments develop a housing affordability strategy to acquire, rehabilitate, or construct new affordable housing, or to provide rental assistance to eligible families.

COMMITTEE RECOMMENDATION

The Committee recommends \$950,000,000 for activities funded under this account, which is the same as fiscal year 2016 enacted and \$10,000,000 above the budget request.

People with disabilities and the elderly.—The Committee encourages the Department and grantees to utilize HOME funds to modernize, rehabilitate, and develop housing for people with disabilities and the elderly. The Committee notes that HOME funding is a

flexible funding source that can leverage other capital to address the shortage of housing for the elderly and the disabled.

Statutory reforms.—The Committee does not include the statutory reforms to HOME requested in the budget that would eliminate communities from the program that receive less than \$500,000. HOME funding is a vital resource for communities working to meet the needs of low-income families and individuals in need of supportive housing, including veterans, persons with disabilities, seniors and persons experiencing homelessness. The program allows states and localities to respond to individuals' most pressing housing needs. HOME provides gap financing that is critical to the creation and provision of affordable housing for the families who need it the most.

SELF-HELP AND ASSISTED HOMEOWNERSHIP OPPORTUNITY PROGRAM

Appropriation, fiscal year 2016	\$55,700,000
Budget request, fiscal year 2017	10,000,000
Recommended in the bill	50,000,000
Bill compared with:	
Appropriation, fiscal year 2016	– 5,700,000
Budget request, fiscal year 2017	+40,000,000

Self-Help Homeownership Opportunity Program (SHOP) funds are distributed through grants to nonprofit organizations and consortia that have experience in providing or facilitating self-help homeownership opportunities. Grant funds are used for land acquisition and improvements associated with developing new, decent dwellings for low-income persons, including those living in colonias, using the self-help model.

Section 4 Capacity Building funds are set-aside within this account for activities described under section 4(a) of the HUD Demonstration Act of 1993 (42 U.S.C. 9816 note). Section 4 funds are awarded to a limited number of non-profits, which use the funds to develop the capacity of community development corporations (CDCs) and community housing development organizations (CHDOs). The CDCs and CHDOs then undertake community development and affordable housing activities. Section 4 funds must be matched by recipients with at least three times the grant amount in private funding.

COMMITTEE RECOMMENDATION

The Committee recommends \$50,000,000 for this account which includes \$10,000,000 for SHOP, \$35,000,000 for Section 4 capacity building, and \$5,000,000 for capacity building grants to national rural housing organizations that operate capacity building activities in at least seven HUD regions. The recommended funding level for each of these activities is \$5,700,000 below the fiscal year 2016 enacted level. The Committee rejects the request to fund these activities through other programs or under other accounts.

The Committee encourages that the Section 4 funds be awarded competitively to a limited number of non-profits to aid community development corporations and community housing development organizations. Further, the Committee recognizes that the Section 4 capacity building program strengthens lower-income urban and rural communities through the expansion of affordable housing

units. The Committee recommends at least \$5 million of the funds made available by the Section 4 Capacity Building program be used for rural capacity building activities.

HOMELESS ASSISTANCE GRANTS

Appropriation, fiscal year 2016	\$2,250,000,000
Budget request, fiscal year 2017	2,664,000,000
Recommended in the bill	2,487,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+237,000,000
Budget request, fiscal year 2017	– 177,000,000

The Homeless Assistance Grants account provides funding for programs under title IV of the McKinney Act, as amended by the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009. HEARTH Act programs include the Continuum of Care (CoC) competitive grants, the Emergency Solutions Grants (ESG) program, and the Rural Housing Stability Grants program.

COMMITTEE RECOMMENDATION

The Committee recommends funding the homeless assistance grant programs at \$2,487,000,000, which is \$237,000,000 above the fiscal year 2016 enacted level and \$177,000,000 below the budget request. The recommendation includes funding to support continuum of care project renewals of no less than \$2,014,000,000, at least \$270,000,000 in formula emergency solutions grants, and \$40,000,000 for discretionary grants to fund rapid re-housing or other critical activities in communities that have recently lost significant capacity to serve persons experiencing homelessness. Up to \$7,000,000 is available for the national homeless data analysis project.

Performance-driven funding awards.—Holding projects accountable to their ability to demonstrate effectiveness through performance data is essential to getting the most out of limited federal resources. The recommendation continues language which directs the Secretary to award an increasing share of funding on the basis of system performance.

Continuum of care funding reallocation.—The recommendation includes language that directs the Secretary to prioritize funding to grantees that, when appropriate, reallocate funding from lower performing projects to higher performing projects. Reallocation drives higher return on investment and can also serve as a mechanism for containing annual inflation.

Supplementary emergency solutions grant funding for negatively impacted communities.—The Committee supports HUD's efforts to ensure that the continuum of care program funds high-quality, evidence-based projects through a rigorous national competition based on performance. The actions taken by the Department to increase competitiveness in the program have been responsive to the Committee's direction. However, the Committee also recognizes that changes of this nature may be difficult for communities to implement at the local level, and has included an appropriation of \$40,000,000 to assist communities that lost significant capacity in the national competition. The Committee directs HUD to distribute

this allocation via a formula, as determined by the Secretary, to the communities that lost the most funding in the continuum of care program after January 1, 2016 relative to the total funding the community was eligible to receive. Funds shall be used in accordance with the emergency solutions grant (ESG) program, shall be allocated to the largest ESG recipient in each continuum of care, and shall be awarded at the same time as the overall ESG allocation.

Technical assistance.—The Committee recommendation provides at least \$15,000,000 for technical assistance to continuum of care communities. Of this amount, no less than \$5,000,000 shall fund technical assistance and capacity building in communities with high need. HUD shall not exceed the statutory cap on technical assistance.

Trauma-informed care.—The Committee recognizes the value of trauma-informed care and housing services and supports expanding the availability of these services to families, families with children, and individuals that are currently or on the verge of being homeless. Therefore, the Committee directs the Department to report to the House and Senate Committees on Appropriations within 180 days of enactment on what steps can be taken to improve access to services across all federal, state, and local homeless services, outreach, and prevention programs.

HOUSING PROGRAMS

PROJECT BASED RENTAL ASSISTANCE

Appropriation, fiscal year 2016	\$10,620,000,000
Budget request, fiscal year 2017	10,816,000,000
Recommended in the bill	10,901,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+281,000,000
Budget request, fiscal year 2017	+85,000,000

The Project-Based Rental Assistance account provides a rental subsidy to a private landlord tied to a specific housing unit so that the properties themselves, rather than the individual living in the unit, remain subsidized. Amounts provided in this account include funding for the renewal of expiring project-based contracts, including Section 8, moderate rehabilitation, and single room occupancy contracts, amendments to Section 8 project-based contracts, and administrative costs for contract administration.

COMMITTEE RECOMMENDATION

The Committee provides a total of \$10,901,000,000, including \$400,000,000 provided as advance appropriations, for the annual renewal of project-based contracts. This funding level is \$281,000,000 above the enacted level for fiscal year 2016 and \$85,000,000 above the budget request. Up to \$235,000,000 is available for performance-based contract administrators (PBCA).

Performance-based contract administrators.—PBCAs are public housing agencies, as defined by 42 USC 1437(a), which include state and local public housing authorities and their instrumentalities. They are responsible for conducting on-site management reviews of assisted properties, adjusting contract rents, and review-

ing, processing, and paying monthly vouchers, among other tasks. The Committee notes that PBCAs are integral to the Department's efforts to reduce improper payments, protect residents, and ensure properties are well maintained. The Committee directs the Department to solicit and award PBCA contracts under full and open competition and without geographic limitation in accordance with the Competition in Contracting Act and the Federal Acquisition Regulation. Notwithstanding any provision of state law, the Committee rejects any attempt to weaken the PBCAs' comprehensive oversight of the properties administered under their management, diminish the applicability of federal law, or limit out-of-state competition by reliance on letters from state attorneys general, as seen in the 2012 NOFA process, or otherwise.

HOUSING FOR THE ELDERLY

Appropriation, fiscal year 2016	\$432,700,000
Budget request, fiscal year 2017	505,000,000
Recommended in the bill	505,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+72,300,000
Budget request, fiscal year 2017	---

The Housing for the Elderly (Section 202) program provides eligible private, non-profit organizations with capital grants to finance the acquisition, rehabilitation or construction of housing intended for low income elderly people. In addition, the program provides project-based rental assistance contracts (PRAC) to support operational costs for units constructed under the program.

COMMITTEE RECOMMENDATION

The Committee recommends \$505,000,000, which is \$72,300,000 above the fiscal year 2016 enacted level and equal to the budget request. This amount will fully fund contract renewals and amendments in fiscal year 2017 for the elderly program.

The recommendation allocates available funding as follows:

- \$427,000,000 for the renewal and amendment of project rental assistance contracts (PRAC);
- Up to \$75,000,000 for service coordinators and the continuation of congregate services grants; and
- \$3,000,000 for property inspections and related costs.

The Committee continues to include bill language relating to the initial contract and renewal terms for assistance provided under this heading and language allowing these funds to be used for inspections and analysis of data by HUD's REAC program office.

HOUSING FOR PERSONS WITH DISABILITIES

Appropriation, fiscal year 2016	\$150,600,000
Budget request, fiscal year 2017	154,000,000
Recommended in the bill	154,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+3,400,000
Budget request, fiscal year 2017	---

The Housing for Persons with Disabilities (Section 811) program provides eligible private, non-profit organizations with capital grants to finance the acquisition, rehabilitation or construction of

supportive housing for disabled persons and provides project-based rental assistance (PRAC) to support operational costs for such units.

COMMITTEE RECOMMENDATION

The Committee recommends \$154,000,000 for Section 811 activities, which is \$3,400,000 above the fiscal year 2016 enacted level and equal to the budget request. This level will fully fund the project rental assistance and project assistant contract renewals and amendments in fiscal year 2017. The Committee continues to include bill language allowing funds to be used for inspections and analysis of data by HUD's REAC program office.

HOUSING COUNSELING ASSISTANCE

Appropriation, fiscal year 2016	\$47,000,000
Budget request, fiscal year 2017	47,000,000
Recommended in the bill	55,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+8,000,000
Budget request, fiscal year 2017	+8,000,000

Section 106 of the Housing and Urban Development Act of 1968 authorized HUD to provide housing counseling services to homebuyers, homeowners, low and moderate income renters, and the homeless.

COMMITTEE RECOMMENDATION

The Committee recommends \$55,000,000 for Housing Counseling Assistance, which is \$8,000,000 above the fiscal year 2016 enacted level and equal to the budget request. The Committee increases funding for HUD counseling activities to offset the reduction in foreclosure mitigation counseling under the Neighborhood Reinvestment Corporation appropriation.

The Committee retains bill language that provides two year funding availability to allow HUD flexibility to obligate recaptures and unobligated balances to support counseling activity rather than allowing the funds to expire. The bill retains language that requires HUD to make grants within 180 days of enactment, and allows multi-year agreements, subject to the availability of annual appropriations.

The Committee encourages HUD to coordinate with FEMA's flood insurance advocate to ensure HUD counselors located in flood-prone states receive adequate training and information to educate future homeowners on their potential flood risks, associated flood insurance premiums, home mitigation measures available proven to reduce flood risk, and any federal assistance available for mitigation projects and activities.

RENTAL HOUSING ASSISTANCE

Appropriation, fiscal year 2016	\$30,000,000
Budget request, fiscal year 2017	20,000,000
Recommended in the bill	20,000,000
Bill compared with:	
Appropriation, fiscal year 2016	- 10,000,000
Budget request, fiscal year 2017	---

The rental housing assistance account includes existing long-term project-based rental assistance contracts covering approximately affordable housing units under the rent supplement and section 236 rental assistance payment (RAP) programs. Enacted in 1965 and 1974 respectively, these programs created affordable units for low-income families. Monthly payments are made to project owners from existing contract balances, and new budget authority for short-term extensions of expiring contracts and annual contract amendments. Contract amendments provide additional subsidy to below-market contracts where rents have been constrained and owners are unable to adequately service properties and perform ongoing maintenance.

COMMITTEE RECOMMENDATION

The Committee recommends \$20,000,000 in funding for the rental housing assistance program, which is \$10,000,000 below the fiscal year 2016 enacted level and equal to the budget request. This appropriation will fully fund contract amendment and extension needs in fiscal year 2017. The Committee continues bill language that allows HUD to use unobligated balances and recaptured funds for extensions and amendments.

PAYMENT TO MANUFACTURED HOUSING FEES TRUST FUND

Appropriation, fiscal year 2016	\$10,500,000
Budget request, fiscal year 2017	11,500,000
Recommended in the bill	11,500,000
Bill compared with:	
Appropriation, fiscal year 2016	+1,000,000
Budget request, fiscal year 2017	— — —

The National Manufactured Housing Construction and Safety Standards Act of 1974, as amended by the Manufactured Housing Improvement Act of 2000, authorizes the Secretary to establish Federal manufactured home construction and safety standards for the construction, design, and performance of manufactured homes. All manufactured homes are required to meet the federal standards, and fees are charged to producers to cover the costs of administering the Act. HUD estimates that there are 8 million manufactured homes built since 1976 that are currently in use.

COMMITTEE RECOMMENDATION

The Committee recommends up to \$11,500,000 for the manufactured housing standards programs to be derived from certification label fees collected and deposited in the manufactured housing fees trust fund, established pursuant to the Manufactured Housing Improvement Act of 2000. The Committee does not provide a direct appropriation for this account. The recommendation is \$1,000,000 above the fiscal year 2016 enacted level, and equal to the budget request. This increase reflects the growth in production since 2011, which is projected to continue.

The Committee includes language allowing the Department to collect fees from program participants for the dispute resolution and installation programs. These fees are to be deposited into the trust fund and may be used by the department subject to the overall cap placed on the account.

The Committee urges HUD to work with the Department of Energy to evaluate the cost of duplicative energy efficiency standards as they relate to manufactured housing and eliminate overlapping regulations.

FEDERAL HOUSING ADMINISTRATION
MUTUAL MORTGAGE INSURANCE PROGRAM ACCOUNT
(INCLUDING TRANSFER OF FUNDS)

	Limitation of direct loans	Limitation of guaranteed loans	Administrative contract expenses
Appropriation, fiscal year 2016	\$5,000,000	\$400,000,000,000	\$130,000,000
Budget request, fiscal year 2017	5,000,000	400,000,000,000	160,000,000
Recommended in the bill	5,000,000	400,000,000,000	130,000,000
Bill compared to:			
Appropriation, fiscal year 2016	---	---	---
Budget request, fiscal year 2017	---	---	— 30,000,000

The Federal Housing Administration's (FHA) mutual mortgage insurance program account includes the mutual mortgage insurance (MMI) and cooperative management housing insurance funds. This program account covers unsubsidized programs, primarily the single-family home mortgage program, which is the largest of all the FHA programs. These include the Condominium, Section 203(k) rehabilitation, and Home Equity Conversion Mortgage programs (HECM) and the multifamily Cooperative Management Housing Insurance Funds (CMHI). The cooperative housing insurance program provides mortgages for cooperative housing projects of more than five units that are occupied by members of a cooperative housing corporation.

COMMITTEE RECOMMENDATION

The Committee recommends the following limitations on loan commitments in the MMI program account: \$400,000,000,000 for loan guarantees and \$5,000,000 for direct loans. The recommendation also includes \$130,000,000 for administrative contract expenses.

The Committee's recommendation for administrative contract expenses is equal to the fiscal year 2016 enacted level and \$30,000,000 below the budget request. Although the Committee is committed to system automation, quality control efforts, and risk management improvements; the Committee denies authority to assess a new fee to augment administrative costs.

HECM.—The Committee includes bill language that lifts the statutory aggregate cap of 275,000 HECM loan guarantees in fiscal year 2017. The Committee has carried similar language in prior years.

Eminent Domain.—The Committee continues to carry bill language that prohibits financing of properties obtained through eminent domain. The Committee continues to be concerned about proposals for local governments to seize underwater performing mortgages and then refinance them into an FHA product. The Committee required HUD to submit a report on April 1, 2014 detailing the effects using eminent domain for these purposes will have on

the housing market, including FHA primary and refinance market, as well as the broader mortgage market, interest rates, homeownership, and affordability. The Committee continues to await the delivery of this report, and continues to prohibit HUD from financing mortgages for properties that have been subject to eminent domain.

GENERAL AND SPECIAL RISK PROGRAM ACCOUNT

	Limitation of direct loans	Limitation of guaranteed loans
Appropriation, fiscal year 2016	\$5,000,000	30,000,000,000
Budget request, fiscal year 2017	5,000,000	30,000,000,000
Recommended in the bill	5,000,000	30,000,000,000
Bill compared to:		
Appropriation, fiscal year 2016	---	---
Budget request, fiscal year 2017	---	---

The Federal Housing Administration's (FHA) general insurance and special risk insurance (GI and SRI) program account includes 17 different programs administered by FHA. The GI fund includes a wide variety of insurance programs for special-purpose single and multifamily loans, including loans for property improvements, manufactured housing, multifamily rental housing, condominiums, housing for the elderly, hospitals, group practice facilities, and nursing homes. The SRI fund includes insurance programs for mortgages in older, declining urban areas that would not be otherwise eligible for insurance, mortgages with interest reduction payments, and mortgages for experimental housing and for high-risk mortgagors who would not normally be eligible for mortgage insurance without housing counseling.

COMMITTEE RECOMMENDATION

The Committee recommends a limitation on loan guarantees of \$30,000,000,000, which is the same as the fiscal year 2016 enacted level and equal to the budget request. It includes a limitation of \$5,000,000 for direct loans, which is equal to the fiscal year 2016 enacted level and equal to the budget request. This program provides short-term purchase money mortgages to allow non-profit and governmental agencies to acquire single family properties and resell to low income purchasers. However, use has declined recently due to the shortage of state/local government subsidies needed to offset participants' development costs associated with administering the program.

The Committee encourages HUD to coordinate with FEMA's flood insurance advocate and identify rehabilitation activities eligible under section 203(k) that also fulfill FEMA's hazard mitigation standards and to identify qualifying disaster mitigation rehabilitation options on its website and other promotional materials.

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
 GUARANTEES OF MORTGAGE BACKED SECURITIES LOAN GUARANTEE
 PROGRAM ACCOUNT

	Limitation of guaranteed loans	Administrative contract expenses
Appropriation, fiscal year 2016	\$500,000,000,000	\$23,000,000
Budget request, fiscal year 2017	500,000,000,000	23,300,000
Recommended in the bill	500,000,000,000	23,000,000
Bill compared to:		
Appropriation, fiscal year 2016	---	---
Budget request, fiscal year 2017	---	---

The Guarantees of Mortgage-Backed Securities Program facilitates the financing of residential mortgage loans insured or guaranteed by the Federal Housing Administration, the Department of Veterans Affairs, and the Rural Housing Services program. The Government National Mortgage Association (GNMA) guarantees the timely payment of principal and interest on securities issued by private service institutions such as mortgage companies, commercial banks, savings banks, and savings and loan associations that assemble pools of mortgages and issue securities backed by the pools. In turn, investment proceeds are used to finance additional mortgage loans. Investors include non-traditional sources of credit in the housing market such as pension and retirement funds, life insurance companies, and individuals.

COMMITTEE RECOMMENDATION

The recommendation includes a \$500,000,000,000 limitation on loan commitments for mortgage-backed securities, as requested, and \$23,000,000 for the personnel costs of GNMA, to be funded by Commitment and Multiclass fees. The recommendation for personnel costs is equal to the fiscal year 2016 enacted level and equal to the budget request.

POLICY DEVELOPMENT AND RESEARCH

Appropriation, fiscal year 2016	\$85,000,000
Budget request, fiscal year 2017	¹ 185,000,000
Recommended in the bill	80,000,000
Bill compared with:	
Appropriation, fiscal year 2016	- 5,000,000
Budget request, fiscal year 2017	- 105,000,000

¹ Of the \$185,000,000 requested, \$65,000,000 was to be provided by straight appropriation and \$120,000,000 was to be transferred from other HUD program accounts. This bill does not recommend transfers from other accounts.

Title V of the Housing and Urban Development Act of 1970, as amended, directs the Secretary of the Department of Housing and Urban Development to undertake programs of research, evaluation, and reports relating to the Department's mission and programs. These functions are carried out internally and through grants and contracts with industry, nonprofit research organizations, educational institutions, and through agreements with state and local governments and other federal agencies. The research programs seek ways to improve the efficiency, effectiveness, and equity of HUD programs and to identify methods to achieve cost reductions.

This appropriation is used to support HUD evaluation and monitoring activities and to conduct housing surveys. Finally, funds under this heading are used to support technical assistance activities to the various states, communities, and agencies that are charged with administering HUD's programs and funds.

COMMITTEE RECOMMENDATION

The Committee recommends \$80,000,000 for this account, which is \$5,000,000 below last year's level and \$105,000,000 below the budget request. Consistent with prior years, the Committee again rejects the Administration's proposal to fund research and technical assistance through a take down and transfer from other appropriated HUD program accounts.

Of the activities proposed in the budget, the Committee recommends \$50,000,000 for the core research programs: \$41,500,000 for market surveys, \$5,700,000 for research support and dissemination, \$600,000 for data acquisition, \$1,000,000 for housing finance studies, \$1,000,000 for research partnerships, and \$200,000 for housing technology.

The Committee recommends \$5,000,000 for new and continuing studies and demonstration evaluations, with up to \$2,000,000 for the MTW study. Further, the Committee's recommendation includes \$25,000,000 for all technical assistance—program-specific, cross cutting, and place-based. Of the funds identified for technical assistance to troubled PHA's, the Committee strongly urges the Department to target truly troubled or at-risk PHAs requiring assistance to conduct basic business and housing responsibilities versus assisting with glitzy new and bonus endeavors, such as energy performance contracts.

The Committee strongly encourages the Department to consider providing technical assistance to distressed cities and communities through a network of non-profit or private sector organizations that have a proven track record of providing assistance to multiple cities across various disciplines, including economic development, workforce development, fiscal efficiency, and promoting best practices and inter-city assistance.

The Committee again continues to recommend funds for the SHOP program as a separate account under the Office of Housing, consistent with prior years.

As in prior years, the bill includes a general provision in Title II that prohibits funds from being used for a doctoral dissertation research grant program.

The bill includes a general provision in Title II that allows the Department to use prior year deobligated or unexpended funds made available to the Office of Policy Development and Research for other research and evaluations. The Committee provides this authority under the condition that any new obligations are subject to the regular reprogramming procedures outlined in section 405.

Resilient construction.—The Committee supports enhanced resiliency for new construction and renovation. The Committee urges HUD to study technologies, elements, and materials that create more resilient single and multi-family homes such as lean manufacturing, safe rooms, and alternative materials to improve durability and safety during natural disasters. The term “resilient con-

struction” is defined as construction methods that: (1) allow a structure to resist hazards brought on by a major disaster, (2) allow a structure to continue to provide the primary functions of the structure following a major disaster, (3) reduce the magnitude or duration of a disruptive event to a structure, and (4) allow the structure to have the absorptive capacity, adaptive capacity, and recoverability to withstand a potentially disruptive event.

Fair market rents.—The Committee encourages the Department to improve the process concerning fair market rents (FMRs). The Committee recommends that proposed FMRs be published no later than July 1st so that parties have sufficient time to consider the rates before the October 1st publishing date for final FMRs, understanding that HUD already has an established procedure for public housing agencies and other interested parties to comment on proposed FMRs. In addition, the Committee recommends that HUD establish and publish a clear process for public housing agencies to follow in order to request reevaluation of FMRs, where public housing agencies are having demonstrable difficulty placing voucher tenants in units (e.g., low success rates despite high payment standards).

The Committee recommends that, where available, HUD incorporate the most recent, statistically reliable, regional data on rents paid in a market when determining FMRs for a community.

Area median income.—The Committee commends efforts to test alternative measurements of fair market rent using small areas to gauge the impact on local housing choices, but urges HUD to also look at the current measurement methodology of area median income (AMI) in metropolitan areas in order to more accurately and locally measure AMI to offer affordable housing. Within 180 days of enactment of this Act, the Committee directs HUD to submit a report to the Committee on the options for measuring AMI using more localized methodologies, the feasibility of using these alternative measurements, and if HUD has plans to test the identified alternatives.

The Committee recognizes the need for an examination of the effects of rapidly rising rents in urban areas across the nation, and strategies to create and retain affordable housing options, and avoid displacement in these communities. The Committee directs the Secretary to submit a report to the House and Senate Committees on Appropriations within 180 days of enactment detailing best practices and recommendations to address the displacement of lower-income families and long-time residents in urban areas, and loss of affordable housing across the nation.

FAIR HOUSING AND EQUAL OPPORTUNITY

FAIR HOUSING ACTIVITIES

Appropriation, fiscal year 2016	\$65,300,000
Budget request, fiscal year 2017	70,000,000
Recommended in the bill	65,300,000
Bill compared with:	
Appropriation, fiscal year 2016	— — —
Budget request, fiscal year 2017	– 4,700,000

The Office of Fair Housing and Equal Opportunity (OFHEO) is responsible for developing policies and guidance, and for providing

technical support for enforcement of the Fair Housing Act and the civil rights statutes. OFHEO serves as the central point for the formulation, clearance and dissemination of policies, intra-departmental clearances, and public information related to fair housing issues. OFHEO receives, investigates, conciliates and recommends the issuance of charges of discrimination and determinations of non-compliance for complaints filed under Title VIII and other civil rights authorities. Additionally, OFHEO conducts civil rights compliance reviews and compliance reviews under section 3.

COMMITTEE RECOMMENDATION

The Committee recommends \$65,300,000 for fair housing programs, which is the same as the fiscal year 2016 level and \$4,700,000 below the request. Of the funds provided, \$24,300,000 is for the fair housing assistance programs, \$300,000 is for the limited English proficiency initiative and \$1,500,000 is for the National Fair Housing Training Academy. Of the \$39,200,000 for the fair housing initiative programs, not less than \$7,450,000 is for education and outreach programs. The Committee directs the Department to focus resources on education, outreach, and training initiatives, and supporting local and state organizations that conduct investigations and adjudicate claims.

Group homes, local land use, and the Fair Housing Act.—The Committee is aware that the Secretary is in the process of updating the 1999 Joint Statement on Group Homes, Local Land Use, and the Fair Housing Act. The Committee stresses the importance of the Secretary coordinating with the Attorney General to complete this process in a timely manner and recognizing or defining the role of state or local governments in defining zoning ordinances, licensing, and registration requirements regarding sober homes.

Affirmatively furthering fair housing (AFFH).—A number of communities and local organizations have expressed concern that the guidance provided by HUD regarding compliance with the new AFFH rule is vague, and the communication with stakeholders regarding requirements and compliance is lacking. The Committee's recommendation includes resources under the salaries and expenses and policy, development, and research accounts to address these concerns. Further, the Committee directs HUD to work with its grantees and stakeholders to address their concerns, and continue to refine the tools and resources available to stakeholders to comply with the new rule.

Disparate impact and insurance.—The United States District Court, Northern Division of Illinois found that "HUD's response to the insurance industry's concerns [regarding the Disparate Impact Rule] was arbitrary and capricious" and remanded a portion of the "Implementation of the Fair Housing Act's Discriminatory Effects Standard" rule regarding insurance back to HUD for further consideration and explanation. The Committee directs HUD to take action expeditiously in response to the Court's remand.

The Committee directs the Department to provide a spend plan for all funds and activities in this account concurrent with the fiscal year 2017 operating plan and provide 3 days' notice prior to the announcement of any grant.

OFFICE OF LEAD HAZARD CONTROL AND HEALTHY HOMES

LEAD HAZARD REDUCTION

Appropriation, fiscal year 2016	\$110,000,000
Budget request, fiscal year 2017	130,000,000
Recommended in the bill	110,000,000
Bill compared with:	
Appropriation, fiscal year 2016	+20,000,000
Budget request, fiscal year 2017	+20,000,000

The Office of Lead Hazard Control and Healthy Homes is responsible for administering the lead-based paint hazard reduction program authorized by Title X of the Housing and Community Development Act of 1992. The office also addresses multiple housing-related health hazards through the healthy homes initiative, pursuant to the Secretary's authority in sections 501 and 502 of the Housing and Urban Development Act of 1970 (12 U.S.C. 1701z-1 and 1701z-2).

The office develops lead-based paint regulations, guidelines, and policies applicable to HUD programs and enforces the lead disclosure rule issued under Title X. For both lead-related and healthy homes issues, the office designs and administers programs for grants, training, research, demonstration, and education.

COMMITTEE RECOMMENDATION

The Committee recommends \$130,000,000 for the lead programs, which is \$20,000,000 above both the fiscal year 2016 enacted level and the budget request.

The Committee recommends no more than \$20,000,000 for the healthy homes initiative, and directs the Department to fund activities aimed at reducing incidences of asthma, mold, pests and radon.

Lead hazards in assisted housing.—The Committee recognizes the need for updated lead inspection standards for federally assisted housing especially given the significant impact lead exposure can have on children and their development. The Committee believes that HUD has the statutory authority necessary to require more stringent inspections when checking homes for lead paint. HUD's current visual lead inspections have proven insufficient, and more rigorous standards, such as requiring risk assessments prior to a family moving into a home, should be implemented to ensure that children living in federally assisted housing are protected from lead poisoning.

Lead hazards in housing study.—The Committee directs the Government Accountability Office (GAO) to report to the House and Senate Committees on Appropriations, not later than 180 days after enactment, on the issue of lead hazards in housing, including:

(1) an assessment of the implications of changing Department regulations to align with the Centers for Disease Control and Prevention guidance; and

(2) an assessment of the implications of requiring a risk assessment (beyond a visual assessment) for initial and periodic inspections for lead-based paint hazards for housing receiving federal assistance through HUD, and the impact it would have on landlord participation and the availability of affordable housing;

(3) an analysis of whether existing federal programs and funding for lead hazard control activities in housing receiving federal assistance meet the current and evolving needs;

(4) recommendations on how to improve coordination and leveraging of public and private funds to reduce the costs associated with the identification and remediation of lead hazards; and

(5) an identification of existing partnerships among public housing agencies and public health agencies to address lead-based paint hazards, what gaps exist in compliance and enforcement, and whether the partnerships can be replicated and enhanced through better data collection and dissemination among stakeholders.

The Committee directs the Department to provide a spend plan for all funds and activities in this account concurrent with the fiscal year 2017 operating plan and provide 3 days' notice prior to the announcement of any grant.

INFORMATION TECHNOLOGY FUND

Appropriation, fiscal year 2016	\$250,000,000
Budget request, fiscal year 2017	286,000,000
Recommended in the bill	100,000,000
Bill compared with:	
Appropriation, fiscal year 2016	– 150,000,000
Budget request, fiscal year 2017	– 186,000,000

The information technology fund finances the information technology (IT) systems that support departmental programs and operations, including FHA Mortgage Insurance, housing assistance and grant programs, as well as core financial and general operations.

COMMITTEE RECOMMENDATION

The Committee recommends \$100,000,000 in direct appropriations for the IT fund to support Department-wide information technology system activities, \$150,000,000 less than the fiscal year 2016 enacted level and \$186,000,000 below the budget request. The Department requires approximately \$250,000,000 simply to operate basic telecommunication services and existing information technology contracts, and prior to enactment, the Committee will work to identify sources of funds to maintain and upgrade the Department's systems. The Committee strongly urges HUD to continue refining the services and contracts under the Department's Working Capital Fund so that IT services can be funded by the users.

The Committee directs HUD to continue with efforts to retire obsolete, unproductive, and expensive information technology systems, and streamline and consolidate current services contracts in an effort to direct resources for higher priority and more effective systems.

As HUD makes progress to move forward with modernizing its IT systems, much of the credit for any success needs to be given to GAO and its continued oversight and evaluation of HUD IT governance. The Committee strongly urges HUD to adhere to the direction provided by GAO.

In addition to GAO's reviews, the Committee commends the Office of the Chief Information Officer for bringing IT investments and development under the control of the OCIO versus the individual program offices. The Committee is opposed to any program

office utilizing funds outside of the IT fund for system development and directs HUD to maintain IT investments under this header or the Working Capital Fund only.

OFFICE OF INSPECTOR GENERAL

Appropriation, fiscal year 2016	\$126,000,000
Budget request, fiscal year 2017	129,000,000
Recommended in the bill	128,082,000
Bill compared with:	
Appropriation, fiscal year 2016	+2,082,000
Budget request, fiscal year 2017	– 918,000

The Office of Inspector General (IG) provides agency-wide audit and investigative functions to identify and correct management and administrative deficiencies that create conditions for existing or potential instances of waste, fraud, and mismanagement. The audit function provides internal audit, contract audit, and inspection services. Contract audits provide professional advice to agency contracting officials on accounting and financial matters relative to negotiation, award, administration, re-pricing, and settlement of contracts. Internal audits evaluate all facets of agency operations. Inspection services provide detailed technical evaluations of agency operations. The investigative function provides for the detection and investigation of improper and illegal activities involving programs, personnel, and operations.

COMMITTEE RECOMMENDATION

The Committee recommends \$128,082,000 for the Office of Inspector General, which is \$2,082,000 greater than the fiscal year 2016 enacted level and \$918,000 below the budget request. The Committee does not provide funds for any additional personnel.

The Committee has found the reports and investigations undertaken by the IG over the past few years to be interesting and pertinent to the work of the Committee.

Fair and equitable pay arbitration case.—The HUD OIG shall review and audit all events related to the Order and Remedy, FMCS No. 03–07743, issued by Arbitrator Andree McKissick on January 10, 2012, otherwise known as Fair and Equitable Pay, and report to the House and Senate Committees on Appropriations its findings and recommendations including: (1) the Department’s past and present human resource practices with regard to classification, workload balancing, workforce restructuring, position management, and fairness of advertising positions and other issues raised in this case; (2) whether any such current practices should be changed to better align with applicable laws and regulations; and (3) to continue to examine whether HUD provided a correct assessment of liability in this matter as it relates to the annual Financial Statement Audit going back five years.

GENERAL PROVISIONS—DEPARTMENT OF HOUSING AND URBAN
DEVELOPMENT

INCLUDING TRANSFER OF FUNDS

(INCLUDING RESCISSIONS)

Section 201. The Committee continues a provision regarding certain overpayments to be returned to Treasury.

Section 202. The Committee continues the provision prohibiting the use of funds to investigate or prosecute legal activities under the Fair Housing Act.

Section 203. The Committee continues the provision extending HOPWA formula modifications affecting certain jurisdictions in New York, New Jersey, and North Carolina.

Section 204. The Committee continues the provision requiring that funds be distributed on a competitive basis unless specified otherwise in statute.

Section 205. The Committee continues the provision allowing HUD to use funds to reimburse the Government National Mortgage Association (GNMA), Fannie Mae and other federal entities for services and facilities.

Section 206. The Committee continues the provision requiring HUD to comport with the budget estimates except as otherwise provided in this Act or through an approved reprogramming.

Section 207. The Committee continues the provision providing authorization for HUD corporations to utilize funds under certain conditions and restrictions.

Section 208. The Committee continues the provision requiring a report on available balances each quarter.

Section 209. The Committee continues the provision requiring that the Administration's budget and the Department's budget justifications for fiscal year 2018 be submitted in the identical account and sub-account structure provided in this Act.

Section 210. The Committee continues the provision exempting PHA Boards in Alaska, Iowa, and Mississippi and the County of Los Angeles from the public housing resident representation requirement, and provides alternative requirements.

Section 211. The Committee continues the provision exempting GNMA from certain requirements of the Federal Credit Reform Act of 1990.

Section 212. The Committee continues the provision authorizing HUD to transfer debt and use agreements from an obsolete project to a viable project, provided certain conditions are met.

Section 213. The Committee continues the provision setting forth the requirements for eligibility for section 8 voucher assistance.

Section 214. The Committee continues the provision distributing Native American Housing Block Grant funds to the same Native Alaskan recipients as in fiscal year 2005.

Section 215. The Committee continues the provision authorizing the Secretary to insure mortgages under section 255 of the National Housing Act.

Section 216. The Committee continues the provision instructing HUD on managing and disposing of any multifamily property that is owned or held by HUD.

Section 217. The Committee continues the provision allowing amounts provided under the section 108 loan guarantee program to be used to guarantee notes or other obligations issued by any State on behalf of non-entitlement communities in the State.

Section 218. The Committee continues the provision allowing PHAs that own and operate 400 or fewer units of public housing to be exempt from asset management requirements.

Section 219. The Committee continues the provision restricting the Secretary from imposing any requirement or guideline relating to asset management that restricts or limits the use of capital funds for central office costs, up to the limits established in the Quality Housing and Work Responsibility Act of 1998.

Section 220. The Committee continues the provision directing that no HUD employee, including those working in the offices of the IG and GNMA, shall be designated as an allotment holder unless the Chief Financial Officer determines that they have received training.

Section 221. The Committee continues the provision requiring that the Secretary publish all notice of funding availability on the internet for fiscal year 2017.

Section 222. The Committee continues the provision requiring that attorney fees for programmatic litigation must be paid from the personnel and benefits accounts of affected offices and the Office of General Counsel, and be restricted to payment of attorney fees only.

Section 223. The Committee continues the provision allowing the Secretary to transfer up to 10 percent of funds or \$4,000,000, whichever is less, appropriated under the headings "Administrative Support Offices" or "Program Office Salaries and Expenses" to any other office funded under such headings.

Section 224. The Committee continues the provision allowing the disaster housing assistance programs to be considered a program of HUD for the purpose of income verifications and matching.

Section 225. The Committee continues the provision requiring HUD to take certain actions against owners receiving rental subsidies that do not maintain safe properties.

Section 226. The Committee continues the provision placing a salary and bonus limit on public housing agency officials and employees.

Section 227. The Committee continues the provision prohibiting funds from being used for the doctoral dissertation research grant program at HUD.

Section 228. The Committee continues the provision requiring the Secretary to provide the Committees on Appropriations advance notice of discretionary awards.

Section 229. The Committee continues the provision prohibiting funds from being used to require or enforce the physical needs assessment (PNA).

Section 230. The Committee continues the provision prohibiting funds for HUD financing of mortgages for properties that have been subject to eminent domain.

Section 231. The Committee continues the provision prohibiting funds from being used to terminate the status of a unit of local government as a metropolitan city, as defined under section 102 of the

Housing and Community Development Act of 1974, with respect to grants under section 106 of such Act.

Section 232. The Committee continues the provision requiring unexpended funding for research, evaluation and statistical purposes at the completion of a contract, grant or cooperative agreement to be deobligated and reobligated for additional research, subject to reprogramming requirements in this Act.

Section 233. The Committee continues the provision prohibiting funds to be used for financial awards for employees subject to administrative discipline.

Section 234. The Committee includes a provision that permits HUD to consolidate funds used to manage disaster recovery grants.

Section 235. The Committee includes a provision permitting HUD to provide one year transition grants under the continuum of care program.

Section 236. The Committee includes a provision prohibiting funds to enforce Executive Order 13690 regarding flood risk management.

Section 237. The Committee includes a provision that rescinds unobligated balances from various accounts.

vance notice to Congress. Also requires notice of any “quick release” of funds from FHWA’s emergency relief program, and prohibits notifications from involving funds not available for obligation.

Section 186 allows funds received from rebates, refunds, and similar sources to be credited to appropriations of DOT.

Section 187 allows amounts from improper payments to a third party contractor that are lawfully recovered by DOT to be made available to cover expenses incurred in recovery of such payments.

Section 188 requires that reprogramming actions have to be approved or denied by the House and Senate Committees on Appropriations, and reprogramming notifications shall be transmitted solely to the Appropriations Committees.

Section 189 allows funds appropriated to modal administrations to be obligated for the Office of the Secretary for costs related to assessments only when such funds provide a direct benefit to that modal administration.

Section 190 allows the use of the Working Capital Fund to carry out the Federal Transit Pass program.

Section 191 prohibits the use of funds to implement any geographic, economic, or other hiring preference not otherwise authorized by law, unless certain requirements are met related to availability of local labor, displacement of existing employees, and delays in transportation plans.

Section 192 prohibits funds for California High Speed Rail.

Section 193 modifies penalty wages regarding foreign and inter-coastal voyages and coastwise voyages.

Section 194 prohibits funds used in contravention of 24305(c)(4) of title 49, U.S.C. regarding Amtrak food and beverage service.

TITLE II—DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Language is included under Department of Housing and Urban Development, ‘Management and administration’ which designates funds for ‘Executive offices’; designates funds for ‘Administrative support offices’; specifies funding for shared service agreements, the office of the chief financial officer, the office of the general counsel, the office of administration, the office of the chief human capital office, the office of field policy and management, the office of the chief procurement officer, the office of the departmental equal employment opportunity, the office of strategic planning and management, and the office of the chief information officer; provides flexibility to transfer any remaining funds to any office under the same heading or under the heading ‘Program office salaries and expenses’; limits official reception and representation expenses to \$25,000; allows funds to be used for certain administrative and non-administrative expenses; and allows funds to be used for advertising and promotional activities that directly support program activities funded in this title.

Language is included under Department of Housing and Urban Development, ‘Program office salaries and expenses’ which specifies funds for the office of public and indian housing, the office of community planning and development, the office of housing, the office of risk and regulatory affairs, the office of policy development and

research, the office of fair housing and equal opportunity, and the office of lead hazard control and healthy homes.

Language is included under Department of Housing and Urban Development, 'Tenant-based rental assistance' which specifies funds for certain programs, activities and purposes and limits the use and availability of certain funds; specifies the methodology for allocation of renewal funding; directs the Secretary to provide renewal funding based on validated voucher system leasing and cost data for the prior year; prohibits funds to exceed a public housing agency's authorized level of units under contract, except for those participating in the Moving to Work demonstration; directs the Secretary, to the extent necessary, to prorate each public housing agency's (PHA) allocation; directs the Secretary to notify PHAs of their annual budget the later of 60 days after enactment of the Act or March 1, 2017; allows the Secretary to extend the notification period with the prior approval of the House and Senate appropriations committees; specifies the amounts available to the Secretary to allocate to PHAs that need additional funds and for fees; specifies the amount for additional rental subsidy due to unforeseen emergencies and portability; provides funding for public housing agencies with vouchers that were not in use during the previous 12 month period in order to be available to meet a commitment pursuant to section 8(o)(13); provides funding for incremental vouchers for homeless veterans; provides funding for public housing agencies that despite taking reasonable measures, would otherwise be required to terminate assistance for families as a result of insufficient funding; and provides for adjustments in allocations for PHAs that participate in the Small Area Fair Market Rent demonstration.

Language is included under Department of Housing and Urban Development, 'Tenant-based rental assistance' which provides funds for tenant protection vouchers; sets certain conditions for the Secretary to provide such vouchers; provides funds for residents of multifamily properties that would not otherwise have been eligible for tenant-protection vouchers; sets eligibility requirements for multi-family properties to participate in the program; sets conditions for the reissuance of vouchers, and allows the Secretary to use unobligated and recaptured funds from prior years.

Language is included under Department of Housing and Urban Development, 'Tenant-based rental assistance' which provides funds for administrative and other expenses of public housing agencies to administer the section 8 tenant-based rental assistance program; sets an amount to be available to PHAs that need additional funds to administer their section 8 programs, including fees to administer tenant protection assistance, disaster related vouchers, Veterans Affairs Supportive Housing vouchers and other special purpose vouchers; provides for the distribution of funds; provides for a uniform percentage decrease of amounts to be allocated if funds are not sufficient; establishes that 'Moving to Work' (MTW) agencies be funded pursuant to their MTW agreements; provides funds for section 811 mainstream vouchers; and specifies that the Secretary shall track special purpose vouchers.

Language is included under Department of Housing and Urban Development, 'Housing certificate fund' which rescinds prior year

funds and allows the Secretary to use recaptures to fund project-based contracts and contract administrators.

Language is included under Department of Housing and Urban Development, 'Public housing capital fund' which specifies the total amount available for certain activities; limits the availability of funds; limits the delegation of certain waiver authorities; specifies an amount for ongoing Public Housing Financial and Physical Assessment activities of the Real Estate Assessment Center; specifies an amount for emergency capital needs; specifies an amount for supportive services; specifies the amount for a Jobs-plus Pilot initiative and specifies that the initiative shall provide competitive grants; specifies that the Secretary may waive or specify alternative requirements; and specifies that the Secretary shall public notice of any waiver or alternative requirement; establishes a limitation on amounts that can be transferred; makes funds available for bonuses for high performing PHAs; and establishes requirements for notification of public housing agencies' formula allocations.

Language is included under Department of Housing and Urban Development, 'Choice Neighborhoods Initiative' which allows the Secretary to make competitive grants for neighborhood rehabilitation; changes the availability of funds; allows funds to be used for services, development, and housing; declares funds not for "public housing"; requires a period of affordability; requires local planning and cost share; allows local governments, tribal entities, public housing authorities and non-profits to be grantees; allows for-profits to partner and apply with a public entity; requires grantees to partner with local organizations; establishes conditions for environmental review; requires grantees to create partnerships with other local organizations; requires the Secretary to consult with other federal agencies; and allows prior year program funds and HOPE VI funds to be used for this program.

Language is included under Department of Housing and Urban Development, 'Family self-sufficiency' which allows the Secretary to waive or specify certain requirements, establishes entities eligible to compete for funding, allows the establishment of escrow funds, and allows the use of residual receipt accounts to hire coordinators.

Language is included under Department of Housing and Urban Development, 'Native American housing block grants' which limits the availability of funds; specifies the formula for allocation; specifies amounts for training and technical assistance; specifies an amount to support the inspection of Indian housing units; specifies an amount to guarantee notes and obligations as defined in section 502 of the Congressional Budget Act of 1974; specifies that grantees are to be notified of their allocation within 60 days of enactment; and makes adjustments to certain recipient allocations under certain conditions without a regulation.

Language is included under Department of Housing and Urban Development, 'Indian housing loan guarantee fund program account' which specifies the amount and availability of funds to subsidize total loan principal, specifies how to define the costs of modifying loans, and provides a dedicated amount for administrative expenses.

Language is included under Department of Housing and Urban Development, 'Housing opportunities for persons with AIDS' which limits availability of funds and sets forth certain requirements for the allocation of funds, renewal of contracts, and grantee notification.

Language is included under Department of Housing and Urban Development, 'Community development fund' which limits the use and availability of certain funds; specifies the allocation of certain funds; prohibits grant recipients from selling, trading or transfer funds; prohibits the provision of funds to for-profit entities unless certain conditions are met; specifies the amount made available for grants to federally-recognized Indian tribes; prohibits funding for grants under the Economic Development Initiative, Neighborhood Initiatives, Rural Innovation Fund, and Section 107 of the Housing and Community Development Act of 1974; and requires grantee notification of formula allocations within 60 days of enactment.

Language is included under Department of Housing and Urban Development, 'Community development loan guarantees program account' which limits the principal amount of loan guarantees, directs the Secretary to collect fees from borrowers adequate to result in credit subsidy cost of zero, and rescinds all unobligated balances of budget authority previously appropriated or recaptured under the account.

Language is included under Department of Housing and Urban Development, 'Home investment partnerships program' which limits the availability of funds; specifies the allocation of certain funds for certain purposes; specifies multiple oversight requirements from prior acts that are not effective for projects committed on or after August 23, 2013 and shall instead be governed by the Final Rule entitled 'Home Investment Partnerships Program; Improving Performance and Accountability; Updating Property Standards'; transfers amounts allocated to the housing trust fund program to the home investment partnership program; and prohibits funds from being credited to the housing trust fund.

Language is included under Department of Housing and Urban Development, 'Self-help and assisted homeownership opportunity program' which specified funding amounts for certain programs, limits the period of availability, and specifies certain amounts for rural activities and organizations.

Language is included under Department of Housing and Urban Development, 'Homeless assistance grants' which limits the availability of funds; specifies the allocation of certain funds for certain purposes; specifies matching requirements; requires the Secretary to establish minimum performance thresholds for projects, prohibits the Secretary from funding continuum of care contract renewals unless certain requirements are met; requires the Secretary to prioritize funding to grant applicants that demonstrate a capacity to reallocate funding to higher performing projects; requires grantees to integrate homeless programs with other social service providers; allows certain funds to be administered by private non-profit organizations; allows unobligated balances and recaptures from certain project-based rental assistance grants and shelter plus care renewals to be used; and requires notification of formula allocations within 60 days of enactment.

Language is included under Department of Housing and Urban Development, 'Project-based rental assistance' which limits the availability of funds and specifies the allocation of certain funds for certain purposes; specifies a certain amount for contract administrators to administer certain programs; allows certain recaptured funds to be used for contracts or contract administrators; and allows the Secretary to recapture residual receipts from certain properties.

Language is included under Department of Housing and Urban Development, 'Housing for the elderly' which limits the availability of funds; specifies the allocation of certain funds; designates certain funds to be used only for certain grants; allows funds to be used for specified inspections or inspection-related activities; allows funds to be used to renew certain contracts; allows the Secretary to waive certain provisions governing contract terms; allows excess funds held in residual receipts accounts, after contract termination, to be deposited in this account, and limits the availability and use of these funds.

Language is included under Department of Housing and Urban Development, 'Housing for persons with disabilities' which limits the availability of funds; specifies the allocation of certain funds; allows funds to be used for inspections or inspection-related activities; allows funds to be used to renew certain contracts; allows funds held in residual account, after contract termination, to be deposited in this account, and limits the availability and use of these funds.

Language is included under Department of Housing and Urban Development, 'Housing counseling assistance' that provides funds for described purposes, limits the availability of funds, specifies amounts to be used for specified purposes, requires the Secretary to make grants within a specified time frame, and allows multiyear agreements subject to the availability of annual appropriations.

Language is included under Department of Housing and Urban Development, 'Rental housing assistance' that limits the availability of funds and allows the Secretary to use specified unobligated balances, including recaptures, carryover and other specified remaining funds for specified purposes.

Language is included under Department of Housing and Urban Development, 'Payment to manufactured housing fees trust fund' that limits the availability of funds from specified sources; permits fees to be assessed, modified, and collected; permits temporary borrowing authority from the general fund of the Treasury; provides that general fund amounts from collections offset the appropriation so that the resulting appropriation is a specified amount; requires fees collected to be deposited into the Manufactured Housing Fees Trust Fund; allows fees to be used for necessary expenses; and allows the Secretary to use approved service providers.

Language is included under the Department of Housing and Urban Development, 'Mutual mortgage insurance program account' which limits new commitments to issue guarantees, limits the obligations to make direct loans, specifies funds for specific purposes, allows for additional contract expenses as guaranteed loan commitments exceed certain levels, and limits the availability of funds.

Language is included under Department of Housing and Urban Development, 'General and special risk program account' which sets a loan principal limitation on new commitments to guarantee loans, limits the obligations to make direct loans, specifies funds for specific purposes, and limits the availability of funds.

Language is included under Department of Housing and Urban Development, 'Government national mortgage association' which limits new commitments to issue guarantees, provides funds for salaries and expenses, allows specified receipts to be credited as offsetting collections, allows for additional contract expenses as guaranteed loan commitments exceed certain levels, and limits the availability of funds.

Language is included under Department of Housing and Urban Development, 'Policy development and research' which limits the availability of funds, specifies authorized uses, and directs the submission of a spend plan.

Language is included under Department of Housing and Urban Development, 'Fair housing and equal opportunity' which limits the availability of funds, authorizes the Secretary to assess and collect fees, places restrictions on the use of funds for lobbying activities, and provides funds for programs that support the assistance of persons with limited English proficiency.

Language is included under Department of Housing and Urban Development, 'Office of lead hazard control and healthy homes' which limits the availability of funds, specifies the amount of funds for specific purposes, specifies the treatment of certain grants, and specifies a matching requirement for grants.

Language is included under Department of Housing and Urban Development, 'Information technology fund' which limits the availability and purpose of funds, including funds transferred.

Language is included under Department of Housing and Urban Development, 'Office of Inspector General' which specifies the use of funds and directs that the IG shall have independent authority over all personnel issues within the office.

Section 201 splits overpayments evenly between Treasury and State HFAs.

Section 202 prohibits funds from being used to investigate or prosecute lawful activities under the Fair Housing Act.

Section 203 corrects anomalies in the HOPWA formula affecting New York, New Jersey, and North Carolina.

Section 204 requires any grant or cooperative agreement to be made on a competitive basis, unless otherwise provided, in accordance with Section 102 of the Department of Housing and Urban Development Reform Act of 1989.

Section 205 relates to the availability of funds for services and facilities for GSEs and others subject to the Government Corporation Control Act and the Housing Act of 1950.

Section 206 prohibits the use of funds in excess of the budget estimates, unless provided otherwise.

Section 207 relates to the expenditure of funds for corporations and agencies subject to the Government Corporation Control Act.

Section 208 requires the Secretary to provide quarterly reports on uncommitted, unobligated, recaptured, and excess funds in each departmental program and activity.

Section 209 requires the Administration's budget and HUD's budget justifications for fiscal year 2018 be submitted in the identical account and sub-account structure provided in this Act.

Section 210 exempts PHA Boards in Alaska, Iowa, Mississippi and the County of Los Angeles from certain public housing resident representation requirements. Affected entities under this section are reminded of their requirement to maintain a tenant advisory board, as prescribed under this section. HUD is required to ensure compliance with this requirement and should take enforcement actions if this requirement is not fulfilled.

Section 211 exempts GNMA from certain requirements of the Federal Credit Reform Act of 1990.

Section 212 authorizes HUD to transfer debt and use agreements from an obsolete project to a viable project, provided that no additional costs are incurred and other conditions are met.

Section 213 sets forth requirements for Section 8 voucher assistance eligibility and includes consideration for persons with disabilities.

Section 214 distributes Native American Housing Block Grants to the same Native Alaskan recipients as in fiscal year 2005.

Section 215 authorizes the Secretary to insure mortgages under Section 255 of the National Housing Act.

Section 216 instructs HUD on managing and disposing of any multifamily property that is owned or held by HUD.

Section 217 allows the Section 108 loan guarantee program to guarantee notes or other obligations issued by any State on behalf of non-entitlement communities in the State.

Section 218 allows PHAs that own and operate 400 or fewer units of public housing to be exempt from asset management requirements.

Section 219 restricts the Secretary from imposing any requirements or guidelines relating to asset management that restrict or limit the use of capital funds for central office costs, up to the limit established in QHWRA.

Section 220 requires that no employee of the Department shall be designated as an allotment holder unless the CFO determines that such employee has received certain training.

Section 221 requires the Secretary to publish all notice of funding availability that is competitively awarded on the internet for fiscal year 2017.

Section 222 limits attorney fees and requires the Department to submit a spend plan to the House and Senate Committees on Appropriations.

Section 223 allows the Secretary to transfer up to 10 percent of funds or \$4,000,000, whichever is less, appropriated under the headings "Administrative Support Offices" or "Program Office Salaries and Expenses" to any other office funded under such headings.

Section 224 allows the Disaster Housing Assistance Programs to be considered a program of HUD for the purpose of income verifications and match requirements.

Section 225 requires HUD to take certain actions against owners receiving rental subsidies that do not maintain safe properties.

Section 226 places a salary and bonus limit on public housing agency officials and employees.

Section 227 prohibits the use of funds for the doctoral dissertation research grant program at HUD.

Section 228 requires the Secretary to notify the House and Senate Committees on Appropriations at least 3 full business days before grant awards are announced.

Section 229 prohibits funds to be used to require or enforce the Physical Needs Assessment (PNA).

Section 230 prohibits funds for HUD financing of mortgages for properties that have been subject to eminent domain.

Section 231 prohibits the use of funds to terminate the status of a unit of general local government as a metropolitan city with respect to grants.

Section 232 allows funding for research, evaluation, and statistical purposes that is unexpended at the time of completion of the contract, grant, or cooperative agreement to be reobligated for additional research.

Section 233 prohibits funds to be used for financial awards for employees subject to administrative discipline.

Section 234 permits HUD to consolidate funds used to manage disaster recovery grants. Section 235 permits HUD to provide one year transition grants under the continuum of care program.

Section 236 prohibits funds to enforce Executive Order 13690 regarding flood risk management.

Section 237 rescinds unobligated balances from salaries and expenses accounts.

TITLE III—RELATED AGENCIES

Language is included for the Access Board, ‘Salaries and expenses’ that limits funds for necessary expenses and allows for the credit to the appropriation of funds received for publications and training expenses.

Language is included for the Federal Maritime Commission, ‘Salaries and expenses’ that provides funds for services authorized by 5 U.S.C. 3109, the hire of passenger motor vehicles, uniforms and allowances; and limits funds for official reception and representation expenses.

Language is included for the National Railroad Passenger Corporation, Office of Inspector General, ‘Salaries and expenses’ that provides funds for an independent, objective unit responsible for detecting and preventing fraud, waste, abuse, and violations of law; promotes economy, efficiency and effectiveness at Amtrak; allows the IG to enter into contracts; select, appoint or employ officers and employees to carry out its functions; and requires the IG to submit its budget request concurrently with the President’s budget and in a similar format.

Language is included under National Transportation Safety Board, ‘Salaries and expenses’ that provides funds for hire of passenger motor vehicles and aircraft, services authorized by 5 U.S.C. 3109, uniforms or allowances therefore, limits funds for official reception and representation expenses and allows funds to be used to pay for costs associated with a capital lease.

Language is included in the Neighborhood Reinvestment Corporation (NRC), ‘Payment to the neighborhood reinvestment corporation’ that specifies the allocation of funds.

Language is included for the United States Interagency Council on Homelessness, ‘Operating expenses’ that provides funds for salaries, travel, hire of passenger motor vehicles, rental of conference rooms, and the employment of experts and consultants.

Language is included under Surface Transportation Board, ‘Salaries and expenses’ allowing the collection of \$1,250,000 in fees established by the Chairman of the Surface Transportation Board, and providing that the sum appropriated from the general fund shall be reduced on a dollar-for-dollar basis as such fees are received.

TITLE IV—GENERAL PROVISIONS, THIS ACT

Section 401 prohibits pay and other expenses for non-Federal parties intervening in regulatory or adjudicatory proceedings.

Section 402 prohibits obligations beyond the current fiscal year and prohibits transfers of funds unless expressly so provided herein.

Section 403 limits consulting service expenditures in procurement contracts to those contained in the public record.

Section 404 prohibits employee training not directly related to the performance of official duty.

Section 405 specifies requirements for reprogramming funds.

Section 406 provides that fifty percent of unobligated balances for salaries and expenses may remain available for certain purposes, subject to the approval of the House and Senate Committees on Appropriations.

Section 407 prohibits the use of funds for any project that seeks to use the power of eminent domain, unless eminent domain is employed only for a public use.

Section 408 prohibits funds from being transferred to any department, agency, or instrumentality of the U.S. Government, except where transfer authority is provided in this Act.

Section 409 prohibits funds in this Act from being used to permanently replace an employee intent on returning to his or her past occupation after completion of military service.

Section 410 prohibits funds in this Act from being used, unless the expenditure is in compliance with the Buy American Act.

Section 411 prohibits funds from being appropriated or made available to any person or entity that has been convicted of violating the Buy American Act.

Section 412 prohibits funds for first-class airline accommodations in contravention of sections 301–10.122 and 301–10.123 of title 41 CFR.

Section 413 prohibits funds from being used for the approval of a new foreign air carrier permit or exemption application if that approval would contravene United States law or Article 17 bis of the U.S.-E.U.-Iceland-Norway Air Transport Agreement.

Section 414 restricts the number of employees that agencies funded in this Act may send to international conferences.

Section 415 prohibits funds from being used to lease or purchase new light duty vehicles for any executive fleet or an agency’s fleet inventory, except in accordance with Presidential Memorandum—Federal Fleet Performance, dated May 24, 2011.

Section 416 caps the amount of fees the Surface Transportation Board can charge or collect for rate or practice complaints filed with the Board at the amount authorized for district court civil suit filing fees.

Section 417 rescinds unobligated salaries and expenses balances from various accounts.

Section 418 establishes a spending reduction account.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned (dollars in thousands):

APPROPRIATIONS NOT AUTHORIZED BY LAW AND EXPIRING AUTHORIZATIONS

[Dollars in Thousands]

Program	Last year of authorization	Authorization level	Appropriations in last year of authorization	Appropriations in this bill
Title I—Department of Transportation ¹				
Federal Aviation Administration ²				
Operations	2016	\$9,740,700	\$9,909,724	\$9,994,352
Facilities and Equipment	2016	2,600,000	2,855,000	2,838,000
Research, Engineering, and Development	2016	156,750	166,000	167,500
Grant-in-Aid for Airports	2016	3,350,000	3,350,000	3,350,000
Federal Railroad Administration				
Safety and Operations	2013	293,000	178,596	207,000
Maritime Administration				
Operations and Training ³	2016	184,287	171,155	175,079
Ship Disposal ³	2016	8,000	5,000	10,000
Maritime Security Program ³	2016	210,000	210,000	300,000
Title XI ³	2016	31,135	8,135	3,000
Pipeline and Hazardous Materials Safety Administration				
Pipeline Safety	2015	109,252	145,500	150,000
Office of the Secretary				
National Infrastructure Investments	2016	500,000	500,000	450,000
Payments to Air Carriers	2016	155,000	175,000	150,000

¹ Excludes accounts that have never had authorized appropriation amounts, such as Transportation Investments Generating Economic Recovery (TIGER) grants.

² Authorization levels are annualized. The Airport and Airway Extension Act of 2016 (P.L. 114–141) extends FAA authorities through July 15, 2016.

³ Reflects authorized amounts associated with maintaining national security aspects of the merchant marine per P.L. 114–92.

Title II—Department of Housing and Urban Development

Rental Assistance:				
Section 8 Voucher Renewals and Administrative Expenses	1994	8,446,173	5,458,106	19,961,675
Public Housing Capital Fund	2003	3,000,000	2,712,555	1,900,000
Public Housing Operating Fund	2003	2,900,000	3,576,600	4,500,000
Native American Housing Block Grants	2013	Such sums as necessary	616,001	655,000
Indian Housing Loan Guarantee Fund	2012	Such sums as necessary	6,000	5,500
Housing Opportunity for Persons with Aids	1994	156,300	156,000	335,000
Community Development Fund	1994	4,168,000	4,877,389	3,060,000
Community Development Loan Guarantee Limitation	1994	Not Applicable	Not Applicable	[300,000]
Home Investment Partnerships Program	1994	2,173,612	1,275,000	950,000
Self-Help Homeownership Opportunity Program	2001	Such sums as necessary	48,000	50,000

Homeless Assistance	2011	Such sums as necessary	1,901,190	2,487,000
Housing for the Elderly	2003	Such sums as necessary	783,286	505,000
Housing for Persons with Disabilities	2015	300,000	135,000	154,000
FHA General and Special Risk Program Account:				
Limitations on Guaranteed Loans	1995	— — —	[20,885,072]	[30,000,000]
Limitation on Direct Loans	1995	— — —	[220,000]	[5,000]
GNMA Mortgage Backed Securities Loan Guarantee Program Account:				
Limitations on Guaranteed Loans	1996	[110,000,000]	[110,000,000]	[500,000,000]
Administrative Expenses	1996	— — —	9,101	23,000
Policy Development and Research	1994	36,470	35,000	80,000
Fair Housing Activities, Fair Housing Program	1994	26,000	20,481	65,300
Lead Hazard Reduction Program	1994	250,000	150,000	130,000
Salaries and Expenses	1994	1,029,496	916,963	1,345,900

Title III—Related Agencies

Access Board	2003	5,401	5,401	8,190
National Transportation Safety Board	2008	96,625	91,000	106,000

PROGRAM DUPLICATION

Pursuant to section 3(g)(2) of H. Res. 5 (114th Congress), no provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

DIRECTED RULE MAKING

The bill does not direct any rule making.

COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and Section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocations under section 302(b) of the Budget Act:

BUDGETARY IMPACT OF FY 2017 TRANSPORTATION, HOUSING AND URBAN DEVELOPMENT, AND
RELATED AGENCIES APPROPRIATIONS BILL PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–144, AS AMENDED

[In millions of dollars]

	302(b) Allocation		This Bill	
	Budget Authority	Outlays	Budget Authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees: Subcommittee on Transportation, Housing and Urban Development, and Related Agencies				
Mandatory				(1)
Discretionary	58,190	119,992	58,190	119,991

¹ Includes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE II - DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
Management and Administration					
Executive Offices.....	13,800	14,479	14,000	+200	-479
Administration Support Offices.....	559,100	520,062	516,000	-43,100	-4,062
Program Office Salaries and Expenses:					
Public and Indian Housing.....	205,500	220,932	216,000	+10,500	-4,932
Community Planning and Development.....	104,800	110,259	109,000	+4,200	-1,259
Housing.....	375,000	393,148	387,000	+12,000	-6,148
Policy Development and Research.....	23,100	24,500	23,000	-100	-1,500
Fair Housing and Equal Opportunity.....	72,000	74,235	72,000	---	-2,235
Office of Lead Hazard Control and Healthy Homes...	7,000	7,826	8,000	+1,000	+174
Subtotal.....	787,400	830,900	815,000	+27,600	-15,900
Total, Management and Administration.....	1,360,300	1,365,441	1,345,000	-15,300	-20,441
Public and Indian Housing					
Tenant-based Rental Assistance:					
Renewals.....	17,681,451	18,447,000	18,311,675	+630,224	-135,325
Tenant protection vouchers.....	130,000	110,000	110,000	-20,000	---
Administrative fees.....	1,650,000	2,077,000	1,650,000	---	-427,000
Incremental rental vouchers.....	---	88,000	---	---	-88,000
Sec. 811 mainstream voucher renewals.....	107,074	110,000	110,000	+2,926	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Tribal veterans affairs supportive housing renewals.....	---	---	7,000	+7,000	+7,000
Veterans affairs supportive housing.....	60,000	7,000	---	-60,000	-7,000
Special purpose vouchers.....	---	15,000	---	---	-15,000
Policy Development and Research (transfer out)....	---	(-28,325)	---	---	(+28,325)
Subtotal (available this fiscal year).....	19,628,525	20,854,000	20,188,675	+560,150	-665,325
Advance appropriations.....	4,000,000	4,000,000	4,000,000	---	---
Less appropriations from prior year advances.....	-4,000,000	-4,000,000	-4,000,000	---	---
Total, Tenant-based Rental Assistance appropriated in this bill.....	19,628,525	20,854,000	20,188,675	+560,150	-665,325
Public Housing Capital Fund.....	1,900,000	1,865,000	1,900,000	---	+35,000
Policy Development and Research (transfer out)....	---	(-9,325)	---	---	(+9,325)
Public Housing Operating Fund.....	4,500,000	4,569,000	4,500,000	---	-69,000
Policy Development and Research (transfer out)....	---	(-22,844)	---	---	(+22,844)
Choice Neighborhoods.....	125,000	200,000	100,000	-25,000	-100,000
Policy Development and Research (transfer out)....	---	(-1,000)	---	---	(+1,000)
Family Self-Sufficiency.....	75,000	75,000	75,000	---	---
Policy Development and Research (transfer out)....	---	(-375)	---	---	(+375)
Native American Housing Block Grants.....	650,000	700,000	655,000	+5,000	-45,000
Policy Development and Research (transfer out)....	---	(-3,500)	---	---	(+3,500)
Native Hawaiian Housing Block Grant.....	---	500	---	---	-500

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Indian Housing Loan Guarantee Fund Program Account....	7,500	5,500	5,500	-2,000	---
(Limitation on guaranteed loans).....	(1,190,476)	(1,341,463)	(1,341,463)	(+150,987)	---
Total, Public and Indian Housing.....	26,886,025	28,269,000	27,424,175	+538,150	-844,825
Community Planning and Development					
Housing Opportunities for Persons with AIDS.....	335,000	335,000	335,000	---	---
Policy Development and Research (transfer out)....	---	(-1,675)	---	---	(+1,675)
Community Development Fund:					
CDBG formula.....	3,000,000	2,800,000	3,000,000	---	+200,000
Indian CDBG.....	60,000	80,000	60,000	---	-20,000
Subtotal.....	3,060,000	2,880,000	3,060,000	---	+180,000
Policy Development and Research (transfer out)....	---	(-14,400)	---	---	(+14,400)
Community Development Loan Guarantees (Section 108):					
(Limitation on guaranteed loans).....	(300,000)	(300,000)	(300,000)	---	---
HOME Investment Partnerships Program.....	950,000	940,000	950,000	---	+10,000
Policy Development and Research (transfer out)....	---	(-4,750)	---	---	(+4,750)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Self-help and Assisted Homeownership Opportunity Program.....	55,700	10,000	50,000	-5,700	+40,000
Homeless Assistance Grants.....	2,250,000	2,664,000	2,487,000	+237,000	-177,000
Total, Community Planning and Development.....	6,650,700	6,829,000	6,882,000	+231,300	+53,000
Housing Programs					
Rental Assistance Demonstration.....	---	50,000	---	---	-50,000
Policy Development and Research (transfer out)....	---	(-250)	---	---	(+250)
Project-based Rental Assistance:					
Renewals.....	10,405,000	10,581,000	10,686,000	+261,000	+85,000
Contract administrators.....	215,000	235,000	235,000	+20,000	---
Policy Development and Research (transfer out)....	---	(-28,325)	---	---	(+28,325)
Subtotal (available this fiscal year).....	10,620,000	10,816,000	10,901,000	+281,000	+85,000
Advance appropriations.....	400,000	400,000	400,000	---	---
Less appropriations from prior year advances.....	-400,000	-400,000	-400,000	---	---
Total, Project-based Rental Assistance appropriated in this bill.....	10,620,000	10,816,000	10,901,000	+281,000	+85,000
Housing for the Elderly.....	432,700	505,000	505,000	+72,300	---
Policy Development and Research (transfer out)....	---	(-2,525)	---	---	(+2,525)
Housing for Persons with Disabilities.....	150,600	154,000	154,000	+3,400	---
Policy Development and Research (transfer out)....	---	(-770)	---	---	(+770)
Housing Counseling Assistance.....	47,000	47,000	55,000	+8,000	+8,000
Policy Development and Research (transfer out)....	---	(-235)	---	---	(+235)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Rental Housing Assistance.....	30,000	20,000	20,000	-10,000	---
Manufactured Housing Fees Trust Fund.....	10,500	11,500	11,500	+1,000	---
Offsetting collections.....	-10,500	-11,500	-11,500	-1,000	---
Total, Housing Programs.....	11,280,300	11,592,000	11,635,000	+354,700	+43,000
Federal Housing Administration					
Mutual Mortgage Insurance Program Account:					
(Limitation on guaranteed loans).....	(400,000,000)	(400,000,000)	(400,000,000)	---	---
(Limitation on direct loans).....	(5,000)	---	(5,000)	---	(+5,000)
Offsetting receipts.....	-7,003,000	-7,437,000	-7,437,000	-434,000	---
Proposed offsetting receipts (HECM).....	-97,000	-97,000	-97,000	---	---
Additional offsetting receipts (Sec. 238).....	---	-30,000	---	---	+30,000
Administrative contract expenses.....	130,000	160,000	130,000	---	-30,000
Policy Development and Research (transfer out)....	---	(-800)	---	---	(+800)
General and Special Risk Program Account:					
(Limitation on guaranteed loans).....	(30,000,000)	(30,000,000)	(30,000,000)	---	---
(Limitation on direct loans).....	(5,000)	(5,000)	(5,000)	---	---
Offsetting receipts.....	-657,000	-464,000	-464,000	+193,000	---
Total, Federal Housing Administration.....	-7,627,000	-7,868,000	-7,868,000	-241,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Government National Mortgage Association					
Guarantees of Mortgage-backed Securities Loan					
Guarantee Program Account:					
(Limitation on guaranteed loans).....	(500,000,000)	(500,000,000)	(500,000,000)	---	---
Administrative expenses.....	23,000	23,000	23,000	---	---
Offsetting receipts.....	-118,000	-101,000	-101,000	+17,000	---
Offsetting receipts.....	-747,000	-1,102,000	-1,102,000	-355,000	---
Proposed offsetting receipts (HECM)	-21,000	-21,000	-21,000	---	---
Additional contract expenses.....	1,000	1,000	1,000	---	---
Total, Gov't National Mortgage Association....	-862,000	-1,200,000	-1,200,000	-338,000	---
Policy Development and Research					
Research and Technology.....	85,000	65,000	80,000	-5,000	+15,000
(By transfer).....	---	(120,000)	---	---	(-120,000)
Total (including transfer).....	85,000	185,000	80,000	-5,000	-105,000
Fair Housing and Equal Opportunity					
Fair Housing Activities.....	65,300	70,000	65,300	---	-4,700
Policy Development and Research (transfer out)....	---	(-350)	---	---	(+350)
Office of Lead Hazard Control and Healthy Homes					
Lead Hazard Reduction.....	110,000	110,000	130,000	+20,000	+20,000
Policy Development and Research (transfer out)....	---	(-550)	---	---	(+550)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Information Technology Fund.....	250,000	286,000	100,000	-150,000	-186,000
Office of Inspector General.....	126,000	129,000	128,082	+2,082	-918
General Provisions					
Unobligated balances (Sec. 237) (rescission).....	---	---	-27,000	-27,000	-27,000
Unobligated balances (rescission).....	-14,000	---	---	+14,000	---
HUD disaster administration (by transfer) (emergency) (Sec. 234).....	---	(5,000)	(5,000)	(+5,000)	---
Total, title II, Department of Housing and Urban Development.....					
Appropriations.....	38,310,625	39,647,441	38,694,557	+383,932	-952,884
Rescissions.....	(42,578,125)	(44,510,941)	(43,555,057)	(+976,932)	(-955,884)
Advance appropriations.....	(-14,000)	---	(-27,000)	(-13,000)	(-27,000)
Offsetting receipts.....	(4,400,000)	(4,400,000)	(4,400,000)	---	---
Offsetting collections.....	(-8,643,000)	(-9,252,000)	(-9,222,000)	(-579,000)	(+30,000)
(by transfer).....	(-10,500)	(-11,500)	(-11,500)	(-1,000)	---
(by transfer, emergency).....	---	120,000	---	---	-120,000
(transfer out).....	---	5,000	5,000	+5,000	---
(Limitation on direct loans).....	---	-119,999	---	---	+119,999
(Limitation on guaranteed loans).....	(10,000)	(5,000)	(10,000)	---	(+5,000)
	(931,490,476)	(931,641,463)	(931,641,463)	(+150,987)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2016
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2017
(Amounts in thousands)

	FY 2016 Enacted	FY 2017 Request	Bill	Bill vs. Enacted	Bill vs. Request
Grand total.....	57,600,707	63,107,803	58,190,000	+589,293	-4,917,803
Appropriations.....	(61,615,978)	(70,413,553)	(63,060,750)	(+1,444,772)	(-7,352,803)
Rescissions.....	(-60,521)	(-5,000)	(-36,000)	(+24,521)	(-31,000)
Rescissions of contract authority.....	---	(-2,436,000)	---	---	(+2,436,000)
Advance appropriations.....	(4,400,000)	(4,400,000)	(4,400,000)	---	---
Disaster relief category.....	(300,000)	---	---	(-300,000)	---
Offsetting receipts.....	(-8,643,000)	(-9,252,000)	(-9,222,000)	(-579,000)	(+30,000)
Offsetting collections.....	(-11,750)	(-12,750)	(-12,750)	(-1,000)	---
(by transfer).....	---	171,500	---	---	-171,500
(by transfer, emergency).....	---	5,000	5,000	+5,000	---
(transfer out).....	---	-169,999	---	---	+169,999
(Limitation on obligations).....	(56,355,237)	(71,510,278)	(57,725,278)	(+1,370,041)	(-13,785,000)
Total budgetary resources.....	(113,955,944)	(134,618,081)	(115,915,278)	(+1,959,334)	(-18,702,803)

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: May 24, 2016

Measure: Department of Transportation, and Housing and Urban Development, and Related Agencies Appropriations Bill, FY 2017

Motion by: Mr. Price

Description of Motion: To strike sections 132, 134, 135, 192, 193 and 194 of the bill.

Results: Defeated 19 yeas to 28 nays

Members Voting Yea

Mr. Bishop
Ms. DeLauro
Mr. Farr
Mr. Honda
Mr. Israel
Ms. Kaptur
Mr. Kilmer
Ms. Lee
Mrs. Lowey
Ms. McCollum
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ruppersberger
Mr. Ryan
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Cuellar
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Mr. Graves
Dr. Harris
Mr. Jenkins
Mr. Jolly
Mr. Joyce
Mr. Palazzo
Mr. Rigell
Mrs. Roby
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Stewart
Mr. Valadao
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: May 24, 2016

Measure: Department of Transportation, and Housing and Urban Development, and Related Agencies Appropriations Bill, FY 2017

Motion by: Mrs. Lowey

Description of Motion: To provide additional funds for the prevention, preparation, and response to the Zika outbreak.

Results: Defeated 19 yeas to 28 nays

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Farr
Mr. Honda
Mr. Israel
Ms. Kaptur
Mr. Kilmer
Ms. Lee
Mrs. Lowey
Ms. McCollum
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ruppersberger
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Amodei
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
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Mr. Stewart
Mr. Valadao
Mr. Womack
Mr. Yoder
Mr. Young

MINORITY VIEWS

The Transportation, Housing and Urban Development and Related Agencies (T-HUD) bill provides \$58.19 billion for transportation, housing and community development investments. Chairman Diaz-Balart has led an open and collaborative process this spring, culminating with the fiscal year 2017 T-HUD bill. The Chairman has continued to accommodate Subcommittee Members on both sides of the aisle, and it's been a pleasure working with him again this year.

This year's mark includes funding for critical transportation, housing, and community development programs at the Department of Transportation (DOT), Department of Housing and Urban Development (HUD), and related agencies. It represents an increase over current funding levels and reflects a much more favorable allocation than when we started this process last year. In addition, Federal Housing Administration and Ginnie Mae receipts are estimated to provide an additional \$579 million in revenue for Fiscal Year 2017. When added to the \$889 million increase in the allocation, this bill provides \$1.4 billion in additional budgetary resources compared to FY 2016. These investments are badly needed. Across the country, our infrastructure is crumbling and chronically underfunded. This funding will put people to work improving our roads and bridges, investing in neighborhoods, and removing toxins from the homes of those most in need.

The passage of the Fixing America's Surface Transportation Act (FAST Act) gives some certainty to the surface transportation programs funded in this bill, and we are hopeful that a bipartisan, multi-year reauthorization of the Federal Aviation Administration (FAA) that preserves Federal oversight of the air traffic control organization can do the same for aviation.

The bill includes \$450 million for the National Infrastructure Investments (TIGER) program and \$100 million for the Choice Neighborhoods Initiative. Both programs remain critical in our efforts to improve and modernize our nation's transportation and housing infrastructure, and we will continue to work with the Chairman as well as our Senate colleagues to ensure maximum funding for these programs as the process moves forward.

We would also like to highlight substantial increases in funding for several other important programs under our Subcommittee's purview. First, the Federal Transit Administration's Capital Investment Grants program would receive an increase of \$323 million, allowing us to fund all existing grant agreements. Also, HUD's Homeless Assistance Grants program would receive an increase of \$237 million, which would provide a significant boost to local anti-homelessness efforts across the country by putting proven solutions to work.

With regard to housing, the \$20 million increase for Lead Hazard Control would reduce lead poisoning rates and improve educational and behavioral outcomes for children. Now is not the time to slow our momentum in eliminating household toxins.

The bill provides notable funding increases for housing counseling assistance as well as consumer safety and recall activities at National Highway Traffic Safety Administration. It funds the Driver Alcohol Detection System for Safety program, a collaborative research partnership with auto manufacturers to develop alcohol-detection technologies that will one day be used to curb drunk driving. We must continue our commitment to stopping drunk driving once and for all, making the roads safer for all Americans. Further, the bill provides full funding for the Federal Aviation Administration and ongoing NextGen implementation, would fund Amtrak adequately, and would guarantee that all existing tenants in HUD-supported housing can continue to receive assistance.

The bill advances the Safe Transportation of Energy Products. It provides funding for the Federal Railroad Administration and the Pipeline and Hazardous Materials Safety Administration, and provides agencies with the tools to anticipate and prevent potential dangers before they arise.

There are still areas of pressing need left unaddressed. Having a modest budget agreement that avoids the worst impacts of sequestration is better than the alternative, but it is not enough. We still have a massive public housing capital backlog, decaying highways and bridges, and congested roads and airports. We have not constructed new rental units for the elderly or the disabled under sections 202 and 811 for several years. And we are still far short of the comprehensive neighborhood renovation HOPE VI used to make possible. We cannot make the bold investments that are necessary to address these problems without a comprehensive, bipartisan budget deal to address the main drivers of our deficits—namely, tax expenditures and mandatory programs.

The amendment offered by Representative Serrano underscores this situation. Despite \$1.9 billion in resources for the Public Housing Capital Fund, an increase over the President's request, the need is far greater. Estimates show that this account would need around \$3 billion to keep up with the capital needs that accrue in just one year. As a result, public housing authorities struggle to keep pace with maintenance needs and to remove toxins like mold and lead paint from public housing units.

While the T-HUD bill has a decent allocation and many bright spots, poisonous policy riders that roll back worker protections and threaten transportation safety have no place in an appropriations bill and serve as a roadblock to final passage. Each of these riders would change existing policy, without being subject to thorough debate. Many of these issues were examined by the relevant authorizing committees during consideration of the FAST Act and were either resolved or deliberately excluded from the final legislation.

The bill includes three Federal Motor Carrier Safety Administration (FMCSA) policy riders. First, it continues to suspend enforcement of the 34-hour restart provision of DDT's hours of service rule. Unfortunately, this rider represents a continuation of ongoing efforts to ensure that DOT is never able to enforce the restart pro-

visions in the hours of service rule that are designed to reduce driver fatigue and increase safety on our highways. Second, the bill includes a provision to preempt state laws that provide meal and rest breaks for truckers who are subject to federal hours of service regulations, including intrastate truck drivers, and would make these changes retroactive to 1994. The language is unacceptably broad and would apply to intrastate truck drivers as well as those who routinely cross state lines. The bill also would prohibit funds from being used to amend, revise, or otherwise modify FMCSA's new Safety Fitness Determination regulations until the DOT Inspector General certifies that the Department has addressed certain safety evaluation concerns as required by the FAST Act. The new rule would allow the Department to greatly expand the number of motor carriers that are assessed each month, making our roadways safer. We should not unnecessarily delay the Safety Fitness Determination rule.

Additionally, the bill contains a provision barring the use of any funds for high-speed rail in California. While California has encountered challenges constructing their high-speed rail line, riders like this do nothing to help and only make matters worse. The bill also alters existing law to place a cap on the penalty wages that must be paid to seafarers, including cruise line employees, when ship owners willfully or arbitrarily withhold their pay. Capping these penalties would not only harm workers, but also reward unscrupulous ship owners at the expense of those who play by the rules. This issue is being considered in the context of reauthorization of the Maritime Administration. We should let the authorizers resolve this. Finally, the bill contains a provision prohibiting funds from being used if Amtrak food and beverage service revenues do not at least equal the cost of providing these services. This language conflicts with a provision in the recently enacted FAST Act that allows Amtrak five years to come into compliance with the food and beverage revenue requirement.

As the saying goes, "the dose makes the poison." We are concerned that amendments that have been adopted by the House during consideration of the T-HUD bill in previous years will attract a veto threat and will imperil Democratic support. The adoption of riders that would weaken fair housing law, labor rights, worker protections, or anti-discrimination laws, or would draw this bill into ideological debates, would undermine bipartisan work and result in a product that we could no longer support. We reject the notion that we must swallow a few poison pills in order to fund programs at an adequate level.

We are disappointed that the Committee rejected an amendment to strike these provisions in full committee. The Administration has continued to express its general opposition to the inclusion of ideological riders in appropriations legislation. Numerous safety, labor, public health, and law enforcement groups, including crash victims and their families, have also expressed their concerns with these riders, which present an additional hurdle to getting the bill enacted.

We are also concerned that the Committee rejected an amendment to extend the authorization of the United States Interagency Council on Homelessness (USICH). Because it is a third party,

USICH can look across agencies of government and find ways to improve service delivery and can recommend ways for requirements to be streamlined. The USICH ensures that the programs of 19 Federal agencies work together and, most importantly, work for the person experiencing homelessness; its charter should be extended.

Finally, with each passing day, the Zika public health crisis grows more acute. We are disappointed the Committee again failed to pass an amendment that would provide the President's full \$1.9 billion request for emergency supplemental funding to mount a robust and aggressive response to the Zika virus, without stealing the funding from other urgent public health priorities. This funding is desperately needed to invest in vaccine and diagnostic research and development; enhance mosquito vector control; build public health infrastructure; and begin aggressive public outreach and information campaigns in U.S. states and territories, the Caribbean, and Central and South America.

Given the fiscal constraints, it is a welcome development that this bill not only maintains core programs at both DOT and HUD, but also provides targeted funding increases for a number of important programs. The Chairman has made reasonable efforts to accommodate Democratic priorities, and we look forward to working closely with him as the process moves forward.

NITA M. LOWEY.
DAVID PRICE.



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